### **AUDITING PROCEDURES REPORT**

AUDITING PROCEDURES  Issued under P.A. 2 of 1968, as amended. Filing is mandatory.					<del></del>				
Local Government Type:  City Township Village	Other	Local Government Nam City of Southgate, Michi			County				
	_	-		. ( . A	Wayne				
Audit Date	Opinion D			ted To State:					
June 30, 2005		er 22, 2005	December 19, 2005						
We have audited the financial statements with the Statements of the Governmenta Counties and Local Units of Government	al Accounti	ing Standards Board (GAS	B) and the <i>Ur</i>	niform Reporting I					
We affirm that:  1. We have complied with the <i>Bulletin f</i> 2. We are certified public accountants r			nment in Michi	gan as revised.					
We further affirm the following. "Yes" res and recommendations.	sponses ha	ve been disclosed in the fir	nancial statem	ents, including the	notes, or in th	ne report of comments			
yes no 2. There are accum yes no 3. There are instance order issued und per	ent units/fur ulated defices of non- s violated the ler the Eme lds deposits P.A. 55 of s been deli s violated the the curren irement, no es credit ca	elow: nds/agencies of the local ucits in one or more of this uncompliance with the Uniforme conditions of either an oregency Municipal Loan Acts/investments which do not 1982, as amended [MCL 3 inquent in distributing tax made and the constitutional requirement year. If the plan is more contributions are due (paged and has not adopted a sted an investment policy as	nit's unreserve rm Accounting der issued und t. t comply with s 88.1132]) evenues that vent (Article 9, So than 100% fuid during the yn applicable per server was the server of the serv	d fund balances/re and Budgeting A ler the Municipal Fatatutory requirem vere collected for ection 24) to fund a linded and the overear).	etained earnin ct (P.A. 2 of 1 in inch 2 of 1 in in	ngs (P.A. 275 of 1980) 1968, as amended). its requirements, or ar of 1943, as amended g unit. arned pension benefits dits are more than the			
				Enclosed	Forwarde				
The letter of comments and recommend	lations.			$\boxtimes$					
Reports on individual federal assistance	programs	(program audits).							
Single Audit Reports (ASLGU).									
Г									
Certified Public Accountant (Firm Name)	): <b>P</b>	lante & Moran,	PLLC						
Street Address			City		State	ZIP			
27400 Northwestern Highway Southfield MI 48034						48034			
Accountant Signature					1				
Plante : Moran. PLL	<u>c</u>								

Financial Report
with Supplemental Information
June 30, 2005

## Principal Officials Elected

# **Administrative**

Mayor Dennis A. David

Clerk Cecilia S. Dally Treasurer James H. Gray

# **Legislative**

President of Council John Graziani

Shirley Underwood Patricia Ganzberger Refugio Torres Dale Zamecki Theresa Lannen Linda Santarossa

# **District Judge**

James A. Kandrevas

# Principal Officials Appointed

### **City Administrator**

George Mans

### **Assistant City Administrator/Finance Director**

David Angileri

#### **Department Heads**

**Larry Hall**Police Chief

Randall L. Goddard
Fire Chief

**J. David Weidenbach**Director of Public Services

**Robert Casanova**Chief Building Inspector

# **Allen J. Kowalkowski**Parks and Recreation Director

ks and Necreation Directo

### **City Attorneys**

Jack Timmony VanOverbeke Michaud & Timmony, P.C.

# City Auditors

Plante & Moran, PLLC

#### **Consultants**

Urban Engineering Company - Engineers Wade Trim - Planning Consultants

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#### Plante & Moran, PLLC



27400 Northwestern Highway P.O. Box 307 Southfield, MI 48037-0307 Tel: 248.352.2500 Fax: 248.352.0018 plantemoran.com

#### Independent Auditor's Report

To the Honorable Mayor and Members of the City Council City of Southgate, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Southgate, Michigan as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Southgate, Michigan's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Southgate, Michigan as of June 30, 2005 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis, retirement systems schedules of funding progress and employer contributions, and budgetary comparison schedules (identified in the table of contents) are not a required part of the basic financial statements but are supplemental information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.



To the Honorable Mayor and Members of the City Council City of Southgate, Michigan

September 22, 2005

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Southgate, Michigan's basic financial statements. The accompanying other supplemental information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The other supplemental information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2005 on our consideration of the City of Southgate, Michigan's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts, grants, and other matters. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Plante & Moran, PLLC

### **Management's Discussion and Analysis**

The following discussion and analysis of the City of Southgate's (the "City") financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2005. Please read it in conjunction with the City's financial statements.

### Financial Highlights

As discussed in further detail in this discussion and analysis, the following represents the most significant financial highlights for the year ended June 30, 2005:

- State-shared revenue, our second largest revenue source, was reduced by the State of Michigan by approximately \$145,000 this year. This represents a 4 percent decrease from the prior year.
- Property taxes are the City's single, largest source of revenue. The City's taxable value for fiscal year 2005 was \$786,801,238, which represents an increase of \$32,088,941, or 4.2 percent.
- The City closely monitors discretionary spending by performing periodic budget adjustments. As a result, fund balance in the General Fund decreased by less than \$165,000 despite certain revenue decreases as well as increases in expenditures.

#### **Using this Annual Report**

This annual report consists of a series of financial statements. The statement of net assets and the statement of activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. This longer-term view uses the accrual basis of accounting so that it can measure the cost of providing services during the current year, and whether the taxpayers have funded the full cost of providing government services.

The fund financial statements present a short-term view; they tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the City's operations in more detail than the government-wide financial statements by providing information about the City's most significant funds. The fiduciary fund statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

### **Management's Discussion and Analysis (Continued)**

#### The City as a Whole

The following table shows, in a condensed format, the net assets as of June 30, 2005 and 2004 (in thousands of dollars):

TABLE I

	Gover	nmental						
	Acti	vities	Business-ty	pe Activities	Total			
	2005	2004	2005	2004	2005	2004		
Assets								
Current assets	\$ 15,415	\$ 13,689	\$ 6,326	\$ 6,381	\$ 21,741	\$ 20,070		
Noncurrent assets	65,105	64,525	31,345	31,120	96,450	95,645		
Total assets	80,520	78,214	37,671	37,501	118,191	115,715		
Liabilities								
Current liabilities	5,163	4,338	2,120	1,987	7,283	6,325		
Long-term liabilities	19,096	20,328	12,392	13,408	31,488	33,736		
Total liabilities	24,259	24,666	14,512	15,395	38,771	40,061		
Net Assets								
Invested in capital assets - Net of								
related debt	47,540	46,317	17,749	16,455	65,289	62,772		
Restricted	8,202	7,000	3,703	3,269	11,905	10,269		
Unrestricted	519	231	1,707	2,382	2,226	2,613		
Total net assets	\$ 56,261	\$ 53,548	\$ 23,159	\$ 22,106	\$ 79,420	<u>\$ 75,654</u>		

The City's combined net assets increased 5.0 percent from a year ago, increasing from about \$76 million to about \$79 million. As we look at governmental activities separately from the business-type activities, we can see that net assets increased by \$2.7 million in governmental type and by \$1.0 million in business type. Business-type activities comprise \$23 million of the total net assets.

Unrestricted net assets, the portion of net assets that can be used to finance day-to-day operations, increased by \$288,000 for governmental activities. The current level of unrestricted net assets for our governmental activities stands at \$519,000, or about 2.5 percent of expenditures.

# Management's Discussion and Analysis (Continued)

The following table shows the changes of the net assets during the current year and as compared to the prior year (in thousands of dollars):

		Governmental				Busines	s-ty	ре					
		Acti	vitie	s	Activities				Total				
	2	005		2004		2005		2004		2005		2004	
Net Assets - Beginning of year	\$ !	53,548	\$	50,994	\$	22,106	\$	20,725	\$	75,654	\$	71,719	
Revenue													
Program revenue:													
Charges for services		5,495		4,669		6,027		5,888		11,522		10,557	
Operating grants and contributions		2,881		3,776		-		-		2,881		3,776	
Capital grants and contributions		2,116		882		379		457		2,495		1,339	
General revenue:													
Property taxes:													
City		7,986		7,734		-		-		7,986		7,734	
Sanitation		1,562		1,506		-		-		1,562		1,506	
Police and fire		1,988		990		-		-		1,988		990	
Library		713		687		-		-		713		687	
Streets		1,426		1,353		-		-		1,426		1,353	
EPA		-		-		1,180		1,112		1,180		1,112	
State-shared revenue		3,271		3,417		-		_		3,271		3,417	
Gain on sale of land		14		-		-		_		14		-	
Unrestricted investment earnings		316		348		110		64		426		412	
Transfers and other revenue		12	_	284			_			12		284	
Total revenue	2	27,780		25,646		7,696		7,521		35,476		33,167	
Program Expenses													
General government		3,488		4,076		-		_		3,488		4,076	
Public safety		8,453		6,978		_		_		8,453		6,978	
Public works		8,710		7,593		_		-		8,710		7,593	
28th District Court		1,327		1,454		_		-		1,327		1,454	
Recreation and culture		2,258		2,038		_		-		2,258		2,038	
Interest on long-term debt		83 I		953		_		_		831		953	
Golf course		-		_		558		581		558		581	
Water and sewer		-		-		6,073		5,519		6,073		5,519	
General Expense - Transfers and other													
revenue			_		_	12	_	40		12		40	
Total expenses		25,067		23,092		6,643		6,140		31,710		29,232	
Change in Net Assets		2,713	_	2,554		1,053		1,381		3,766		3,935	
Net Assets - End of year	\$ 5	6,261	\$	53,548	\$	23,159	\$	22,106	\$	79,420	\$	75,654	

### **Management's Discussion and Analysis (Continued)**

#### **Governmental Activities**

The City's total governmental revenues increased by approximately \$2,100,000 from the prior year. The City had increases in charges for services, court fines, and interest income, which contributed to the increase.

Overall, current year expenses increased from the prior year by approximately \$2,000,000, primarily due to significant compensated absence payouts to retirees in the current year. Except for these, payout expenses remained relatively consistent with the prior year, despite large increases in health care costs as well as police and fire overtime. To offset these increases, the City closely monitored its spending in all other areas.

#### **Business-type Activities**

The City's business-type activities consist of the Water and Sewer Fund and the Golf Course Fund. We provide water to residents from the Detroit Water System. We also provide sewage treatment through Wayne County Downriver Sewage Disposal System. In the Golf Course Fund, the two biggest factors affecting business are weather and the economy. In April 2004, the club house has been under new management. Operating loss for the golf course was \$113,378 in fiscal year 2004 in contrast with an operating loss of \$30,132 for fiscal year 2005. This was an improvement of \$83,246, or an improvement of 73 percent.

#### The City's Funds

The analysis of the City's major funds begins on page II, following the government-wide financial statements. The fund financial statements provide detailed information about the most significant funds, not the City as a whole. The City Council creates funds to help manage money for specific purposes as well as to show accountability for certain activities, such as special property tax millages. The City's major funds for 2005 include the General Fund, the CDBG Fund, and the Building Authority Fund.

The General Fund pays for most of the City's governmental services. The most significant are police and fire, which incurred expenses of approximately \$8,600,000 in the current year. The budget in the General Fund is basically a "maintenance" budget, which means it increases modestly from year to year.

#### **General Fund Budgetary Highlights**

Over the course of the year, the City amended the budget to take into account events during the year. The most significant changes were decreases to estimated state-shared revenue and increases in state grants as well as court revenue. City departments overall stayed within I.I percent of budget, resulting in total expenditures exceeding revenues by \$164,975. This resulted in a decrease in the General Fund's fund balance from \$2,446,000 a year ago to \$2,280,000 at June 30, 2005.

### **Management's Discussion and Analysis (Continued)**

### **Capital Asset and Debt Administration**

The City continues to collect a dedicated millage approved by the voters in November 2001 for improvements to streets in conjunction with a five-year improvement plan.

At the end of 2005, the City had approximately \$96,000,000 (net of depreciation) invested in a broad range of capital assets, including buildings, police and fire equipment, and water and sewer lines. In addition, the City has invested significantly in roads within the City.

### **Economic Factors and Next Year's Budgets and Rates**

The City's budget for next year calls for a freeze on operating property tax rates. This can be accomplished because of the strong growth in our tax base. Because of the impact of Proposal A, however, the City needs to continue to watch its budget very closely. The statewide Tax Reform Act limits growth in taxable value on any individual property to the lesser of inflation or 5 percent. Because some properties increase in value by less than inflation, the mathematical result of this is that the total taxable value for the City will grow less than by inflation, before considering new property additions.

We anticipate that the water and sewer rates will have to increase somewhat in 2006. We are in the process of evaluating the amount of increase that will be needed and will likely have a public hearing in 2006 to discuss the need for such an increase.

#### **Contacting the City's Management**

This financial report is intended to provide our citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, we invite you to contact the administration offices at City Hall.

# Statement of Net Assets June 30, 2005

	Primary Government							
	G	overnmental	В	Susiness-type			С	omponent
		Activities		Activities	Total			Units
_								
Assets							_	
Cash and investments (Note 3)	\$	10,419,804	\$	1,023,051	\$	11,442,855	\$	1,394,879
Receivables - Net (Note 4)		2,260,170		1,894,171		4,154,341		<del>44</del> ,199
Internal balances (Note 6)		335,254		(335,254)		-		-
Due from other governmental units		2,325,237		38,867		2,364,104		71,181
Prepaid items and other assets		74,0 <del>4</del> 7		-		74,047		-
Inventories		-		3,032		3,032		-
Restricted assets (Note 9)		-		3,702,585		3,702,585		-
Investment in joint ventures		-		252,509		252,509		-
Net pension asset (Note 12)		580,921		-		580,921		-
Capital assets - Net (Note 5):								
Assets not being depreciated		6,860,162		855,012		7,715,17 <del>4</del>		-
Assets being depreciated		57,664,226		30,237,005		87,901,231		
Total assets		80,519,821		37,670,978		118,190,799		1,510,259
Liabilities								
Accounts payable		1,434,474		995,477		2,429,951		68,407
Accrued and other liabilities		655, <del>4</del> 65		51,692		707,157		-
Deferred revenue (Note 4)		839,364		-		839,364		-
Due to other governmental units		66,973		-		66,973		1,201,970
Compensated absences and other (Notes I and 7):								
Due within one year		1,400,294		_		1,400,294		-
Due in more than one year		2,877,560		121,586		2,999,146		-
Long-term debt (Notes I and 7):								
Due within one year		765,626		1,072,120		1,837,746		_
Due in more than one year		16,218,870	_	12,270,694	_	28,489,564		
Total liabilities		24,258,626		14,511,569		38,770,195		1,270,377
Net Assets								
Invested in capital assets - Net of related debt		47,539,892		17,749,203		65,289,095		_
Restricted:		, ,		, ,		, ,		
Street expenses		4,858,852		_		4,858,852		_
Sanitation and police and fire retirement		447,400		_		447,400		_
Southgate/Wyandotte drain operation and maintenance		2,036,810		_		2,036,810		_
Library levy		840,100		_		840,100		_
Narcotics enforcement activity		19,389		_		19,389		_
Sewer debt and capital outlay				3,702,585		3,702,585		_
Unrestricted		518,752		1,707,621		2,226,373		239,882
Total net assets	<u>\$</u>	56,261,195	\$	23,159,409	\$	79,420,604	\$	239,882

			Program Revenues							
	Expenses		Char	ges for Services	•	ating Grants and	Capital Grants and Contributions			
Functions/Programs										
Primary government:										
Governmental activities:										
General government	\$	3,487,701	\$	730,090	\$	344,262	\$	437,456		
Public safety		8,453,085		58,351		10,931		122,626		
Public services		8,709,962		1,683,407		1,654,196		1,555,421		
Cultural and recreation		2,258,304		1,025,581		826,338		-		
28th District Court		1,326,612		1,997,163		45,724		-		
Interest on long-term debt		831,064								
Total governmental activities		25,066,728		5,494,592		2,881,451		2,115,503		
Business-type activities:										
Water and sewer		6,072,510		5,498,987		-		378,830		
Golf course	_	557,728		527,596				=		
Total business-type activities		6,630,238		6,026,583				378,830		
Total primary government	\$	31,696,966	\$	11,521,175	\$	2,881,451	\$	2,494,333		
Component units:										
Tax Increment Financing Authority	\$	1,543,403	\$	12,000	\$	-	\$	761,000		
Downtown Development Authority		42,173		-		-		-		
Economic Development Corporation										
Total component units	\$	1,585,576	\$	12,000	\$		\$	761,000		

General revenues:

Property taxes:

City

Sanitation

Police and fire

Library Streets

EPA

Component unit

State-shared revenues

Gain on sale of land

Unrestricted investment earnings

Transfers

Total general revenues, proceeds, and transfers

Change in Net Assets

Net Assets (Deficit) - Beginning of year

Net Assets - End of year

# Statement of Activities Year Ended June 30, 2005

	Primary Government						
Governmental	Business-type		•				
Activities	Activities	Total	Component Units				
\$ (1,975,893	3) \$ -	\$ (1,975,893)	\$ -				
(8,261,177		(8,261,177)	· -				
(3,816,938	-	(3,816,938)	-				
(406,385	5) -	(406,385)	-				
716,275	-	716,275	-				
(831,064	<del>-</del>	(831,064)					
(14,575,182	2) -	(14,575,182)	-				
_	(194,693)	(194,693)	_				
	(30,132)	(30,132)					
	(224,825)	(224,825)					
(14,575,182	2) (224,825)	(14,800,007)	-				
	_	_	(770,403)				
_	<del>-</del>		(42,173)				
-	-	-	(812,576)				
7.007.40							
7,986,493		7,986,493	-				
1,562,015		1,562,015	-				
1,987,89 712,929		1,987,891 712,929	-				
1,425,939		1,425,939	-				
1,123,73	1,179,896	1,179,896	_				
_	-	-	1,256,789				
3,271,047	7 -	3,271,047	-				
14,162		14,162	_				
315,964		426,344	8,349				
12,145	(12,145)						
17,288,585	5 1,278,131	18,566,716	1,265,138				
2,713,403	1,053,306	3,766,709	452,562				
53,547,792	22,106,103	75,653,895	(212,680)				
\$ 56,261,195	\$ 23,159,409	\$ 79,420,604	\$ 239,882				

### Governmental Funds Balance Sheet June 30, 2005

				Major Funds			-			
		General Fund	D	Community Development Block Grant Fund	velopment Building ock Grant Authority Other		Other Nonmajor vernmental Funds	Tota	l Governmental Funds	
Assets										
Cash and investments Receivables - Net Due from other funds Due from component unit Due from other governmental units Prepaid costs and other assets  Total assets	\$ <u>\$</u>	2,085,720 319,870 1,596,689 - 661,727 72,644 <b>4,736,650</b>	\$ <u>\$</u>	796,122 1,137,855 - 117,803 1,403 <b>2,053,183</b>	\$ <u>\$</u>	3,546 3 - - - - - 3,549	\$ <u>\$</u>	8,085,466 1,143,916 273,539 1,201,970 343,737 - -	\$ 	10,174,732 2,259,911 3,008,083 1,201,970 1,123,267 74,047
Liabilities and Fund Balances (Deficit)										
Liabilities  Accounts payable  Accrued and other liabilities  Due to other funds  Due to other governmental units  Deferred revenue	\$	846,086 555,888 1,047,175 378 6,366	\$	1,356,582 - 878,998	\$	- - - - -	\$	649,977 - 269,072 66,595 31,785	\$	1,496,063 555,888 2,672,829 66,973 917,149
Total liabilities		2,455,893		2,235,580		-		1,017,429		5,708,902
Fund Balances (Deficit)  Reserved for other purposes (Note 10)  Unreserved:  Designated - Reported in:  General Fund  Capital Projects Fund		447,400 412,021		- - -		- - -		- - 1,181,904		447,400 412,021 1,181,904
Undesignated - Reported in: General Fund Special Revenue Funds Debt Service Funds		1,421,336 - -		- (182,397) -		- - 3,549		8,624,032 225,263		1,421,336 8,441,635 228,812
Total fund balances (deficit)		2,280,757		(182,397)		3,549		10,031,199		12,133,108
Total liabilities and fund balances (deficit)	\$	4,736,650	\$	2,053,183	\$	3,549	\$	11,048,628		
Amounts reported for governmental activity Capital assets used in governmental activity Net pension asset is not a financial resource. Grant revenue not collected within 60 description revenue. Long-term liabilities are not due and pay	vities a irce ai ays of rable ii	are not financiand is not report year end is re n the current p	al res rted i ecogn perio	ources and are in the funds ized as revenu d and are not i	e not e, bu repo	reported in the	erni			64,524,388 580,921 77,785 (21,262,350)
A portion of Internal Service Funds is inc		as part of gov	ernn	nentai activities	5				_	207,343
Net assets of governmental activities	es								\$	56,261,195

### Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit) Year Ended June 30, 2005

			М	ajor Funds					
			c	Community		Other			
			Development			Nonmajor		Total	
		General	•		Building Authority	Governmenta	ı	Governmenta	
		Fund	_	Fund	Fund	Funds		Funds	
		runu		T UTIC	Tund	- Tunus	—-	Tunds	—
Revenues									
Property taxes	\$	11,536,399	\$	-	\$ -	\$ 2,138,86	8	\$ 13,675,26	67
Federal sources		121,819		634,198	-	1,076,92	7	1,832,94	44
State sources		3,521,752		-	-	1,656,44	6	5,178,19	98
Local sources		-		-	-	-		-	
Charges for services		989,529		-	-	182,66	8	1,172,19	97
Licenses and permits		591,895		-	-	-		591,89	95
Fines and forfeitures		1,816,912		-	-	-		1,816,9	12
Interest and rentals		556,817		-	3,387	176,76	2	736,96	66
Special assessments		-		-	-	1,149,03	8	1,149,03	38
Other		167,725			692,195	516,34	5	1,376,26	<u>65</u>
Total revenues		19,302,848		634,198	695,582	6,897,05	4	27,529,68	82
Expenditures - Current									
General government		4,154,982		-	-	287,57	9	4,442,56	61
Public services		4,454,371		274,526	-	4,637,44	0	9,366,33	37
Public safety		8,663,248		-	-	5,23	1	8,668,47	79
Cultural and recreation		1,588,264		-	-	-		1,588,26	64
Capital outlay		-		-	-	243,94	2	243,94	42
Debt service					1,110,475	298,08	37	1,408,56	62
Total expenditures	_	18,860,865		274,526	1,110,475	5,472,27	<u> 9</u>	25,718,14	45
Excess of Revenues Over (Under) Expenditures		441,983		359,672	(414,893)	1,424,77	′5	1,811,53	37
Other Financing Sources (Uses)									
Transfers in		-		-	418,431	699,00	0	1,117,43	3 I
Transfers out		(606,958)				(598,32	(8)	(1,205,28	86)
Total other financing sources (uses)		(606,958)	_		418,431	100,67	<u>'2</u>	(87,85	<u>55</u> )
Net Change in Fund Balances		(164,975)		359,672	3,538	1,525,44	7	1,723,68	82
Fund Balances (Deficit) - Beginning of year		2,445,732	_	(542,069)		8,505,75	<u>2</u>	10,409,42	<u> 26</u>
Fund Balances (Deficit) - End of year	\$	2,280,757	\$	(182,397)	\$ 3,549	\$ 10,031,19	9	\$ 12,133,10	)8

**Governmental Funds** 

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit) of Governmental Funds to the Statement of Activities

Year Ended June 30, 2005

Net Change in Fund Balances - Total Governmental Funds	\$	1,723,682
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures; in the statement of activities, these costs are allocated over their estimated useful lives as depreciation		3,400,691
Depreciation on capital assets reported on governmental funds report as capital outlays expenditures		(2,484,134)
Governmental funds do not report a gain or loss on the disposal of assets, but records proceeds from the disposal as revenue; in the statement of activities, the gain or loss on disposal is calculated based on the net book value of the asset and the proceeds received		(307,578)
Change in the net pension asset is recorded on the statement of activities		(29,189)
Net change in revenue reported in the statement of activities that does not provide current financial resources and is not reported as revenue in the governmental funds (GASB No. 33)		(244,676)
Repayment of bond principal is an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt)		739,297
Increase in accumulated employee sick and vacation pay, as well as estimated general liability claims, is recorded when incurred in the statement of activities		(64,389)
Internal Service Funds are also included as governmental activities		(20,301)
Change in Net Assets of Governmental Activities	<u>\$</u>	2,713,403

### Proprietary Funds Statement of Net Assets June 30, 200*5*

		Enterpr	nds				
		Water and Sewer	G	iolf Course	Total	Fund	rnal Service d - Workers' mpensation
Assets							
Current assets:							
Cash and cash equivalents	\$	732,604	\$	127,065	\$ 859,669	\$	408,454
Receivables - Net		1,891,640		2,359	1,893,999		431
Due from other funds		4,491		-	4,491		-
Due from other governmental units		38,867		-	38,867		-
Inventories		3,032			3,032		
Total current assets		2,670,634		129,424	2,800,058		408,885
Noncurrent assets:							
Restricted assets (Note 9)		3,702,585		-	3,702,585		-
Investment in joint ventures (Note 15)		252,509		-	252,509		-
Capital assets		30,305,465		786,552	31,092,017		-
Total noncurrent assets		34,260,559		786,552	35,047,111		
Total assets		36,931,193		915,976	37,847,169		408,885
Liabilities							
Current liabilities:							
Accounts payable		929,426		40,726	970,152		13,312
Accrued and other liabilities		43,292		8,400	51,692		50,000
Due to other funds		83,161		256,584	339,745		-
Current portion of long-term debt		1,072,120			1,072,120		
Total current liabilities		2,127,999		305,710	2,433,709		63,312
Noncurrent liabilities:							
Provision for compensated absences -							
Net of current portion		121,586		-	121,586		-
Long-term debt - Net of current portion		12,270,694			12,270,694		
Total noncurrent liabilities		12,392,280			12,392,280		
Total liabilities		14,520,279		305,710	14,825,989		63,312
Net Assets							
Invested in capital assets - Net of related debt		16,962,651		786,552	17,749,203		
Restricted		3,702,585			3,702,585		
Unrestricted		1,745,678		(176,286)	1,569,392		345,573
Officialities				,			
Total net assets	<u>\$</u>	22,410,914	<u>\$</u>	610,266	23,021,180	<u>\$</u>	345,573
Amounts reported for business-type activities in the sta a portion of Internal Service Funds is included as part				ent because	138,229		
		-/ F - 225. 161	-				
Net assets of business-type activities					\$ 23,159,409		

### Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Assets Year Ended June 30, 2005

	Enterprise Funds							
	Wa	ater and Sewer		Golf Course		Total	A Inte	vernmental ctivities - rnal Service I - Workers' mpensation
Operating Revenues								
Water consumption	\$	2,052,186	\$	-	\$	2,052,186	\$	-
Sewage disposal charges		2,610,672		-		2,610,672		-
Assessments		548,953		-		548,953		-
Other		287,068		-		287,068		44,868
Greens fees and miscellaneous			_	527,596	_	527,596		
Total operating revenues		5,498,879		527,596		6,026,475		44,868
Operating Expenses								
Cost of water produced/purchased		1,232,554		-		1,232,554		-
Cost of sewage treatment		1,426,123		-		1,426,123		-
Operation and maintenance		1,790,756		455,883		2,246,639		-
Overhead and other		387,073		45,786		432,859		-
Depreciation		855,453		56,059		911,512		-
Contractual services		-	_	-		-		87,646
Total operating expenses		5,691,959	_	557,728		6,249,687		87,646
Operating Loss		(193,080)		(30,132)		(223,212)		(42,778)
Nonoperating Revenue (Expenses)								
Property tax collections - EPA levy		1,179,896		-		1,179,896		-
Gain on sale of asset		109		-		109		-
Investment income		105,806		996		106,802		8,944
Interest expense		(363,440)	_	-		(363,440)		
Income (Loss) - Before contributions		729,291		(29,136)		700,155		(33,834)
Capital Contributions - Donated water and sewer lines		378,830		-		378,830		-
Transfers In		-		27,855		27,855		-
Transfers Out		(40,000)	_	<u> </u>		(40,000)		
Change in Net Assets		1,068,121		(1,281)		1,066,840		(33,834)
Net Assets - Beginning of year		21,342,793	_	611,547		21,954,340		379,407
Net Assets - End of year	<u>\$</u>	22,410,914	\$	610,266	\$	23,021,180	\$	345,573
Net Change in Net Assets					\$	1,066,840		
Total Enterprise Funds - Internal Service Funds are also incl	uded a	s business-type	act	tivities	-	(13,534)		
Change in Net Assets of Business-type Activities					\$	1,053,306		

### Proprietary Funds Statement of Cash Flows Year Ended June 30, 2005

	Enterprise Funds				_	
	Water and				Inte	ernal Service
		Sewer	G	olf Course		Funds
Cash Flows from Operating Activities						
Receipts from customers	\$	5,785,067	¢	528,076	¢	44,570
Payments to suppliers	Ψ	(2,523,699)	Ψ	(428,750)	Ψ	11,570
Payments to employees		(2,128,292)		(46,492)		
Claims paid		(2,120,272)		(10,172)		(80,356)
·						, ,
Net cash provided by (used in) operating activities		1,133,076		52,834		(35,786)
Cash Flows from Noncapital and Related Financing Activities -						
Interfund transfers		(40,000)		27,855		-
Cash Flows from Capital and Related Financing Activities						
Purchase of capital assets		(717,772)		(43,456)		-
Proceeds from sale of assets		3,685		-		-
Principal and interest paid on capital debt		(1,432,542)		-		-
Property tax collection		1,179,896			_	-
Net cash used in capital and						
related financing activities		(966,733)		(43,456)		-
Cash Flows from Investing Activities - Interest received on investments		105,806		996		8,944
Net Increase (Decrease) in Cash and Cash Equivalents		232,149		38,229		(26,842)
Cash and Cash Equivalents - Beginning of year		1,113,402		88,836		435,296
Cash and Cash Equivalents - End of year	\$	1,345,551	\$	127,065	\$	408,454
Balance Sheet Classification of Cash and Cash Equivalents						
Cash and investments	\$	732,604	\$	127,065	\$	408,454
Restricted investments (Note 9)	_	612,947	_			<u> </u>
Total cash and cash equivalents	\$	1,345,551	\$	127,065	\$	408,454
Reconciliation of Operating Loss to Net Cash from						
Operating Activities						
Operating loss	\$	(193,080)	\$	(30,132)	\$	(42,778)
Adjustments to reconcile operating loss to net cash from		, ,	·	, ,	·	, ,
operating activities:						
Depreciation and amortization		855,453		56,059		-
Changes in assets and liabilities:						
Receivables		210,931		480		(298)
Due from other governmental units		(38,867)		-		-
Other assets		114,124		-		-
Accounts payable		134,978		(1,447)		7,290
Accrued and other liabilities		5,287		(706)		-
Compensated absence		44,250		-		-
Interfund activity				28,580		-
Net cash provided by (used in) operating activities	\$	1,133,076	\$	52,834	\$	(35,786)

Noncash Investing, Capital, and Financing Activities - During the year ended June 30, 2005, the County of Wayne used the City's assets held at the County to pay debt principal of \$804,102 and interest of \$329,425.

# Fiduciary Funds Statement of Fiduciary Net Assets June 30, 2005

	Pension and				
	Other Employee				
	Benefit Trust			Agency	
		Funds	Funds		
Assets					
Cash and cash equivalents	\$	10,779,450	\$	247,264	
Investments:					
U.S. government securities		9,907,040		-	
Stocks and mutual funds		40,965,330		-	
Bonds		4,497,226		-	
Other		1,687,121		-	
Receivables		256,032		200	
Total assets		68,092,199	\$	247,464	
Liabilities					
Accounts payable		10,909	\$	6,766	
Due to other governmental units		-		12,424	
Cash bonds and deposits				228,274	
Total liabilities		10,909	\$	247,464	
Net Assets - Held in trust for pension and other					
employee benefits	<u>\$</u>	68,081,290			

## Fiduciary Funds Statement of Changes in Fiduciary Net Assets Year Ended June 30, 2005

	Pension and Other Employee Benefit Trust Funds
Additions	
Investment income:	
Interest and dividends	\$ 2,218,504
Net increase in fair value of investments	2,123,647
Investment expense	(458,399)
Net investment income	3,883,752
Contributions:	
Employer	2,562,271
Employee	459,728
Total contributions	3,021,999
Total additions	6,905,751
Deductions	
Benefit payments	5,579,674
Refunds of contributions	25,934
Total deductions	5,605,608
Net Income - Before transfers	1,300,143
Transfers - Net	100,000
Net Increase in Net Assets Held for Pension Benefits	1,400,143
Net Assets Held in Trust for Pension and Other Employee Benefits Beginning of year	66,681,147
End of year	\$ 68,081,290

### Component Units Statement of Net Assets June 30, 2005

	Ta	ax Increment Financing Authority	De	owntown velopment Authority		Totals
Assets						
Cash and investments	\$	1,171,037	\$	223,842	\$	1,394,879
Other receivables		44,199		-		44,199
Due from other governmental units -						
City Building Authority		71,181			_	71,181
Total assets		1,286,417		223,842		1,510,259
Liabilities						
Accounts payable		57,627		10,780		68,407
Due to other governmental units		1,201,970				1,201,970
Total liabilities		1,259,597		10,780		1,270,377
Net Assets - Unrestricted	\$	26,820	\$	213,062	\$	239,882

			Program Revenues			nues
			C	Charges for	Cap	oital Grants and
		Expenses		Services	Со	ntributions
Tax Increment Financing Authority - Redevelopment	\$	1,543,403	\$	12,000	\$	761,000
Downtown Development Authority - General government		42,173				
Total governmental activities	<u>\$</u>	1,585,576	\$	12,000	\$	761,000

General revenues:

Property taxes Interest

Total general revenues

**Change in Net Assets** 

Net Assets - Beginning of year

Net Assets - End of year

## Component Units Statement of Activities Year Ended June 30, 2005

# Net (Expense) Revenue and Changes in Net Assets

Tax Increment	Downtown	
	Downtown	
Financing	Development	
Authority	Authority	Total
\$ (770,403)	\$ -	\$ (770,403)
	(42,173)	(42,173)
(770,403)	(42,173)	(812,576)
1,095,801 8,349	160,988	1,256,789 8,349
1,104,150	160,988	1,265,138
333,747	118,815	452,562
(306,927)	94,247	(212,680)
\$ 26,820	\$ 213,062	\$ 239,882

### **Note I - Summary of Significant Accounting Policies**

The accounting policies of the City of Southgate, Michigan (the "City") conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the City of Southgate:

#### **Reporting Entity**

The City of Southgate is governed by an elected mayor and elected seven-member council. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Although blended component units are legal separate entities, in substance, they are part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government (see discussion below for description).

**Blended Component Units** - The City of Southgate Building Authority (the "Building Authority") is governed by a board that is appointed by the mayor and approved by the City Council. Although it is legally separate from the City, it is reported as if it were part of the primary government because its sole purpose is to finance and construct the City's public buildings. The City is involved in the purchase, by lease contract, of recreation facilities and related improvements and a library building addition from the Building Authority. Building Authority operations consist of the issuance and repayment of debt and the construction of facilities. The financial statements of the Building Authority are consolidated with the financial statements of the City as follows:

- a. The assets of the Building Authority held for payment of outstanding bond issues are reported in the Debt Service Funds.
- b. Fixed assets (completed construction projects) and remaining amounts due on bonds issued by the Building Authority are reported in the governmental activities statement of net assets (deficit).

**Discretely Presented Component Units** - The Tax Increment Financing Authority's (the "Authority") governing body, which consists of 11 individuals, is appointed by the mayor and approved by the City Council. In addition, the Authority's budget is subject to approval by the City Council. Complete financial statements can be obtained by writing to the City of Southgate.

### Note I - Summary of Significant Accounting Policies (Continued)

The Downtown Development Authority (the "DDA") was created to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. The DDA's governing body, which consists of nine individuals, is appointed by the mayor and approved by the City Council. In addition, the DDA's budget is subject to approval by the City.

The Economic Development Corporation (the "Corporation") was created to provide means and methods for the encouragement and assistance of industrial and commercial enterprises in relocating, purchasing, constructing, improving, or expanding within the City so as to provide needed services and facilities of such enterprises to the residents of the City. The Corporation's governing body, which consists of nine individuals, is appointed by the mayor and approved by the City Council.

**Jointly Governed Organization** - Jointly governed organizations are discussed in Note 15.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements.

Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (I) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

### Notes to Financial Statements June 30, 2005

### Note I - Summary of Significant Accounting Policies (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements.

# Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

Revenues are recognized in the accounting period in which they become susceptible to accrual - that is, when they become both measurable and available to finance expenditures of the fiscal period. Property taxes, state-shared revenue, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be available only when cash is received by the government.

### Note I - Summary of Significant Accounting Policies (Continued)

The City reports the following major governmental funds:

**General Fund** - The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Community Development Block Grant Fund** - The Community Development Block Grant Fund accounts for community development grants and rehabilitation lien activity.

**Building Authority Fund** - The Building Authority Fund consists of operations related to the issuance and repayment of debt and the construction of facilities.

The City reports the following major proprietary funds:

**Water and Sewer Fund** - The Water and Sewer Fund accounts for the activities of the water distribution system and sewage collection system.

**Golf Course Fund** - The Golf Course Fund accounts for the activities of the clubhouse operations and golf course operations.

Additionally, the City reports the following fund types:

**Internal Service Fund** - The Internal Service Fund accounts for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments, mainly on a cost-reimbursement basis.

**Pension and Other Employee Benefit Trust Funds** - The Pension and Other Employee Benefit Trust Funds account for the activities of the Policemen and Firemen and Municipal Employees' Retirement Systems and their related retiree heath care funds, which accumulate resources for pension benefit payments to qualified police and fire and municipal retirees.

**Agency Funds** - Agency Funds account for assets held by the City for individuals, organizations, other governments, or other funds. They are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations.

### Note I - Summary of Significant Accounting Policies (Continued)

Private-sector standards of accounting issued prior to December 1, 1989 are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The government has elected not to follow private-sector standards issued after November 30, 1989 for its business-type activities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of our proprietary funds relates to charges to customers for water and sewer sales and greens fees. The Water and Sewer Fund also recognizes the portion of tap fees intended to recover current costs (e.g., labor and materials to hook up new customers) as operating revenue. The portion intended to recover the cost of the infrastructure is recognized as nonoperating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

#### Assets, Liabilities, and Net Assets or Equity

**Bank Deposits and Investments** - Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value. To the extent that cash from various funds has been pooled, pooled investment income is generally allocated to each fund using a weighted average of balance for the principal.

**Receivables and Payables** - In general, outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

**Property Taxes** - Property tax receivables are shown as net of allowance for uncollectible amounts. Properties are assessed as of December 31. The related property taxes are billed and become a lien on July I of the following year. These taxes are due without penalty during the period from July I through August 31 with the final collection date of February 28 before they are added to the county tax rolls.

### Note I - Summary of Significant Accounting Policies (Continued)

The 2004 taxable valuation of the City totaled \$782 million, on which ad valorem taxes levied consisted of 10.1968 mills for the City's operating purposes, 2.1283 mills for refuse, 2.7113 mills for Act 345 police and fire retirement, .9725 mills for the library's operating purposes, 1.9449 mills for road construction, and 1.5192 mills for the EPA judgment levy. The ad valorem taxes levied raised \$7,500,000 for operation, \$1,600,000 for refuse, \$2,000,000 for police and fire retirement, \$700,000 for the library's operation, \$1,400,000 for road construction, and \$1,200,000 for the EPA judgment levy. These amounts are recognized in the respective General, Special Revenue, Water and Sewer, and Debt Service Funds financial statements as taxes receivable - current or as tax revenue.

**Inventories and Prepaid Costs** - Inventories are valued at cost, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

**Restricted Assets** - The bonds of the Water and Sewer Fund require amounts to be set aside for debt service principal and interest, and a bond reserve. In addition, a portion of the water and sewer user fee has been restricted by ordinance to be used solely for the purpose of making capital improvements in the City's water and sewer system.

**Capital Assets** - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Interest incurred during the construction of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

### Notes to Financial Statements June 30, 2005

### Note I - Summary of Significant Accounting Policies (Continued)

Buildings, equipment, and vehicles are depreciated using the straight-line method over the following useful lives:

Infrastructure	30-50 years
Water and sewer distribution systems	50-75 years
Land improvements	20 years
Buildings and building improvements	50 years
Vehicles	8-10 years
Equipment and machinery	10-20 years

Compensated Absences (Vacation and Sick Leave) - It is the government's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. Employees may receive payment of the accumulated sick leave and vacation balance at the rate determined by union contracts, which vary from unit to unit. All vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only for employee terminations as of year end.

Long-term Obligations - In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

**Fund Equity** - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### Note I - Summary of Significant Accounting Policies (Continued)

**Use of Estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

### Note 2 - Stewardship, Compliance, and Accountability

The City is legally subject to the budgetary control requirements of State of Michigan P.A. 621 of 1978 (the Uniform Budgeting Act). The following statements represent a brief synopsis of the major provisions of this Act:

- 1. Budgets must be adopted for the General Fund and Special Revenue Funds.
- 2. The budgets must be balanced. The balanced budget may include a contribution to or appropriation from fund balance.
- 3. The budgets must be amended when necessary.
- 4. Debt cannot be entered into unless permitted by law.
- 5. Expenditures cannot exceed budget appropriations.
- 6. Expenditures cannot be made unless authorized in the budget.
- 7. Public hearings must be held before budget adoptions.

The City adopts its budget by budgetary center (activity/department), which is in accordance with the State's legal requirement and is the level of classification detail at which expenditures may not legally exceed appropriations.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- On or before 90 days prior to the commencement of the fiscal and budget year (July 1), the mayor shall prepare and submit to the Council a complete itemized proposed budget for the next fiscal year.
- 2. A public hearing on the budget shall be held before its final adoption, at such time and place as the Council shall direct, and notice of such public hearing shall be published at least one month in advance thereof by the clerk.

### Note 2 - Stewardship, Compliance, and Accountability (Continued)

3. The Council shall, on or before 30 days prior to the commencement of the next fiscal year, adopt a budget for the ensuing fiscal year.

Budget appropriations lapse at year end; encumbrances are not included as expenditures. The amount of encumbrances outstanding at June 30, 2005 has not been calculated. During the current year, the budget was amended in a legally permissible manner. A comparison of the budget with statements of actual revenues and expenditures, including budget variances, for the General Fund is presented as required supplemental information.

The budget has been prepared in accordance with accounting principles generally accepted in the United States of America, with the following exceptions:

- Operating transfers have been included in the "revenue" and "expenditures" categories, rather than as "other financing sources (uses)."
- Reimbursements from other funds have been included in revenue, rather than as a reduction of general government nondepartmental expenditures.
- The Community Development Block Grant Fund has not been budgeted on a fiscal year basis consistent with the City, and therefore, the financial activity has been omitted from the required supplemental information.

**Excess of Expenditures Over Appropriations in Budgeted Funds** - During the year, the City incurred expenditures that were in excess of the amounts budgeted, as follows:

General Fund	Final Budget	Actual	Variance
General government:			
Attorney	\$ 175,000	\$ 176,872	\$ (1,872)
Treasurer	291,833	298,897	(7,064)
Nondepartmental	2,605,741	2,699,032	(93,291)
Public safety:			
Police	5,593,613	5,604,946	(11,333)
Fire	2,978,515	3,050,541	(72,026)
Police and Fire Civil Service Commission	6,800	7,060	(260)
Public works:			, ,
Sanitation	1,534,046	1,578,739	(44,693)
City garage	502,874	529,595	(26,721)
Cultural and recreation:			, ,
Recreation	537,023	548,028	(11,005)
Civic center	868,092	922,027	(53,935)
28th District Court	1,196,742	1,258,523	(61,781)

#### Note 2 - Stewardship, Compliance, and Accountability (Continued)

These unfavorable variances in the General Fund were caused by unanticipated expenditures that became necessary during the year.

**Fund Deficits** - The City has accumulated fund deficits in the Community Development Block Grant Fund and the District Court Capital Improvement Fund.

The Community Development Block Grant Fund deficit is \$182,397. The deficit is a result of federal reimbursement of eligible costs not being received within 60 days of the year end and because amounts were spent in excess of current grant funding. The City expects to use future grant funding to eliminate the deficit.

The District Court Capital Improvement Fund deficit is \$4,083. The deficit will be eliminated through future charges for service collections.

#### **Note 3 - Deposits and Investments**

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The pension trust funds and retiree health care funds are also authorized by Michigan Public Act 314 of 1965, as amended, to invest in certain reverse repurchase agreements, stocks, diversified investment companies, annuity investment contracts, real estate leased to public entities, mortgages, real estate (if the trust fund's assets exceed \$250 million), debt or equity of certain small businesses, certain state and local government obligations, and certain other specified investment vehicles.

The City has designated one bank for the deposit of its funds. The investment policy adopted by the council in accordance with Public Act 196 of 1997 has authorized investment in all investments authorized under the State statutory authority as listed above. The City's deposits and investment policies are in accordance with statutory authority.

# Notes to Financial Statements June 30, 2005

#### Note 3 - Deposits and Investments (Continued)

The City's cash and investments are subject to several types of risk, which are examined in more detail below:

Custodial Credit Risk of Bank Deposits - Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The government does not have a deposit policy for custodial credit risk. At year end, the City had \$15,202,663 of bank deposits (certificates of deposit, checking and savings accounts) that were uninsured and uncollateralized. The City believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the City evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

**Interest Rate Risk** - Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The City's investment policy does not restrict investment maturities, other than commercial paper which can only be purchased with a 270-day maturity. At year end, the average maturities of investments are as follows:

	Investment Maturit										
Investment Type				Less than 5 to				Over			
(all in Pension Funds)		Fair Value		5 Years	15 Years			15 Years			
U.S. Treasury notes	\$	3,816,831	\$	2,814,101	\$	1,002,730	\$	-			
U.S. federal agencies		6,090,212		2,602,741		3,350,809		136,662			
Mortgage-backed securities		1,687,119		333,204		1,353,915		-			
Corporate bonds		4,288,443		1,544,470		2,539,894		204,079			
Foreign bonds	_	208,782		46,357		162,425					
Total	\$	16,091,387	\$	7,340,873	\$	8,409,773	\$	340,741			

#### Note 3 - Deposits and Investments (Continued)

**Credit Risk** - State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The City has no investment policy that would further limit its investment choices. As of year end, the credit quality ratings of debt securities (other than the U.S. government) are as follows:

Investment Type (all in Pension Funds)	F	air Value	Rating	Rating Organization
U.S. federal agencies	\$	1,910,622	AAA	Standard and Poor's
U.S. federal agencies		4,179,590	Not rated	
Mortgage-backed securities		1,818,038	Not rated	
Corporate and foreign bonds		1,032,166	AAA	Standard and Poor's
Corporate and foreign bonds		195,411	AA-	Standard and Poor's
Corporate and foreign bonds		758,726	<b>A</b> +	Standard and Poor's
Corporate and foreign bonds		614,933	Α	Standard and Poor's
Corporate and foreign bonds		384,323	A-	Standard and Poor's
Corporate and foreign bonds		190,504	BBB+	Standard and Poor's
Corporate and foreign bonds		184,866	BBB+	Standard and Poor's
Corporate and foreign bonds		330,841	BBB-	Standard and Poor's
Corporate and foreign bonds		805,456	Not Rated	
Money market funds		8,331,900	AAA	Standard and Poor's
Pooled investments		12,775,195	Not rated	

**Foreign Currency Risk** - Foreign currency risk is the risk that an investment denominated in the currency of a foreign country could reduce its U.S. dollar value as a result of changes in foreign currency exchange rates. The pension system restricts the amount of investments in foreign currency-denominated investments to 5 percent of total pension system investments. The following securities are subject to foreign currency risk:

Investment Type (all in Pension Funds)	Currency	Maturity	F	air Value
Pooled Foreign Investments	Various	N/A	\$	5,635,419

# Notes to Financial Statements June 30, 2005

#### **Note 4 - Receivables and Deferred Revenue**

Receivables as of year end are as follows:

	Governmental Activities Proprietary Funds													-		Co	Omponent Unit	
	General Fund		•		Building Authority		Nonmajor and Other Funds		Water and Sewer		Golf Course		Fund	ernal Service d - Workers' mpensation		Total		TIFA
Receivables:																		
Taxes	\$	310,315	\$	-	\$	-	\$	50,594	\$	-	\$	-	\$	_	\$	360,909	\$	-
Liens		-		796,122		-		-		-		-		_		796,122		-
Special assessments		-		-		-		1,076,955		-		-		_		1,076,955		-
Customer		-		-		-		-		1,881,846		-		-		1,881,846		-
Interest and other	_	9,555			_	3	_	16,367	_	9,794	_	2,359		431	_	38,509		44,199
Net receivables	\$	319,870	\$	796,122	\$	3	\$	1,143,916	\$	1,891,640	\$	2,359	\$	431	\$	4,154,341	\$	44,199

The City has not recorded an allowance for uncollected accounts related the receivables discussed above.

Governmental funds report deferred revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. All funds and governmental and business-type activities also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the various components of deferred revenue are as follows:

	Un	available	Unearned			
Special assessments	\$	-	\$	10,223		
Community Development Block Grant:						
Liens		-		801,213		
Reimbursements		77,785		-		
Grants received prior to meeting						
all eligibility requirements		_		27,928		
Total	\$	77,785	\$	839,364		

### Notes to Financial Statements June 30, 2005

### **Note 5 - Capital Assets**

Capital asset activity of the primary government's governmental and business-type activities was as follows:

		Balance uly 1, 2004	 classifications Adjustments		Additions	[	Deletions	Ju	Balance ne 30, 2005
Governmental Activities									
Capital assets not being									
depreciated:									
Land	\$	3,405,814	\$ -	\$	4,307	\$	(27,471)	\$	3,382,650
Construction in progress	_	834,033	 621,028	_	2,022,451		<u> </u>	_	3,477,512
Subtotal		4,239,847	621,028		2,026,758		(27,471)		6,860,162
Capital assets being depreciated:									
Land improvements		1,283,229	(25,233)		18,497		-		1,276,493
Buildings and improvements		33,243,118	11,785		7,653		-		33,262,556
Vehicles		4,004,751	(912,023)		143,840		(727,200)		2,509,368
Equipment and machinery		7,417,754	935,432		318,681		(873,400)		7,798,467
Infrastructure	_	55,996,329	 (609,202)	_	885,262				56,272,389
Subtotal		101,945,181	(599,241)		1,373,933		(1,600,600)		101,119,273
Accumulated depreciation:									
Land improvements		574,125	-		54,198		-		628,323
Buildings and improvements		5,295,604	-		665,516		-		5,961,120
Vehicles		1,816,713	21,787		134,175		(657,794)		1,314,881
Equipment and machinery		5,876,962	-		328,074		(662,699)		5,542,337
Infrastructure	_	28,706,215	 	_	1,302,171			_	30,008,386
Subtotal	_	42,269,619	 21,787		2,484,134		(1,320,493)		43,455,047
Net capital assets being									
depreciated	_	59,675,562	 (621,028)	_	(1,110,201)		(280,107)		57,664,226
Net capital assets	\$	63,915,409	\$ 	\$	916,557	\$	(307,578)	\$	64,524,388

Certain amounts reported in governmental activities capital assets have been reclassified to conform with the current presentation.

### Notes to Financial Statements June 30, 2005

Note 5 - Capital Assets (Continued)

	Balance July 1, 2004	Reclassifications and Adjustments	Additions	Deletions	Balance June 30, 2005		
Business-type Activities Capital assets not being depreciated:							
Land	\$ 169,444	\$ -	\$ -	\$ -	\$ 169,444		
Construction in progress	577,140	(118,614)	227,042	·	685,568		
Subtotal	746,584	(118,614)	227,042	-	855,012		
Capital assets being depreciated:							
Land improvements	613,369	-	6,826	-	620,195		
Water and sewer distribution							
systems	39,436,637	118,614	718,740	-	40,273,991		
Buildings and building							
improvements	832,389	37,500	30,064	_	899,953		
Vehicles	1,542,502	-	135,641	(251,351)	1,426,792		
Equipment and machinery	782,310	970	21,745	(25,714)	779,311		
Subtotal	43,207,207	157,084	913,016	(277,065)	44,000,242		
Accumulated depreciation:							
Land improvements	181,108	_	18,026	_	199,134		
Water and sewer distribution	,		,		,		
systems	10,909,605	_	722,108	_	11,631,713		
Buildings and building	, ,		,		, ,		
improvements	242,667	37,500	17,638	-	297,805		
Vehicles	1,127,618	-	104,481	(248,738)	983,361		
Equipment and machinery	625,746	970	49,259	(24,751)	651,224		
Subtotal	13,086,744	38,470	911,512	(273,489)	13,763,237		
Net capital assets being							
depreciated	30,120,463	118,614	1,504	(3,576)	30,237,005		
Net capital assets	\$ 30,867,047	\$ -	\$ 228,546	\$ (3,576)	\$ 31,092,017		

Certain amounts reported in business-type activities capital assets have been reclassified to conform with the current presentation.

# Notes to Financial Statements June 30, 2005

### Note 5 - Capital Assets (Continued)

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities:	
General government	\$ 1,237,509
Public safety	279,900
Public works	287,828
Recreation and culture	610,809
District Court	 68,088
Total governmental activities	\$ 2,484,134
Business-type activities:	
Water and sewer	\$ 855,453
Golf	 56,059
Total business-type activities	\$ 911,512

### Notes to Financial Statements June 30, 2005

### **Note 6 - Interfund Receivables, Payables, and Transfers**

The composition of interfund balances is as follows:

Receivable Fund	Payable Fund	Amount
Due to/from Other Funds		
General Fund	Proprietary Fund - Municipal Golf Course Community Development Block Grant Fund Other governmental funds	\$ 30,000 1,356,582 210,107
	Total General Fund	1,596,689
Community Development Block Grant Fund	Proprietary Fund - Water and Sewer Fund General Fund	83,161 1,047,175
	Other governmental funds	7,519
	Total Community Development Block Grant Fund	1,137,855
Other governmental funds	Proprietary Fund - Municipal Golf Course Other governmental funds	224,089 49,450
	Total other governmental funds	273,539
	Total governmental funds	\$ 3,008,083
Due to/from Other Funds		
Water and Sewer Fund	Severence Reserve Fund Golf Course Fund	\$ 1,996 2,495
	Total Proprietary Funds	\$ 4,491
Interfund balances arise from t	ursements.	
Receivable Fund	Payable Fund	Amount
Due to/from Component U	nits	
Other governmental funds	Tax Increment Finance Authority	\$ 1,201,970

# Notes to Financial Statements June 30, 2005

# Note 6 - Interfund Receivables, Payables, and Transfers (Continued)

#### **Interfund Transfers**

		Transfers Out											
					Other								
		General		Go	vernmental		Pr	oprietary					
	Fund				_	Funds			Total				
Transfers in:													
<b>Building Authority Fund</b>	\$	306,958	(1)	\$	111,473		\$	-	\$	418,431			
Other governmental funds		200,000			459,000	(2)		40,000		699,000			
Golf Course		-			27,855			-		27,855			
Fiduciary funds	_	100,000							_	100,000			
Total	\$	606,958		\$	598,328		\$	40,000	\$	1,245,286			

<sup>(</sup>I) Transfers for capital expenditures

#### Note 7 - Long-term Debt

The government issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. Installment purchase agreements are also general obligations of the government. Special assessment bonds provide for capital improvements that benefit specific properties, and will be repaid from amounts levied against those properties benefited from the construction. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the government is obligated to provide resources to cover the deficiency until other resources (such as tax sale proceeds or a reassessment of the district) are received.

<sup>(2)</sup> Transfers of \$157,163 were for debt service and \$301,837 were for operations

#### Note 7 - Long-term Debt (Continued)

Long-term obligation activity can be summarized as follows:

	 Original Amount	Interest Rate Range	Maturity Payment Range	Principal Maturity Range		Beginning Balance		Additions	F	Reductions	Er	nding Balance		oue Within One Year
Governmental Activities														
General obligation bonds:														
Library Building Authority	\$ 1,515,000	2.0%-4.4%	2023	\$60,000-	\$	1,445,000	\$	-	\$	60,000	\$	1,385,000	\$	60,000
Refunding Bonds				\$105,000										
Ice Arena Building Authority	3,750,000	5.0%-5.35%	2021	\$135,000-		3,500,000		-		125,000		3,375,000		135,000
				\$300,000										
Recreation Facility Building	9,995,000	4.0%-5.0%	2026	\$250,000-		9,545,000		-		240,000		9,305,000		250,000
Authority				\$690,000										
2000 Michigan Transportation Fund				\$50,000-										
installment purchase agreements	695,000	6.0%	2014	\$75,000		625,000		-		50,000		575,000		50,000
2003 Police computer system				\$64,452-										
installment purchase agreement	700,000	3.19%	2013	\$79,641		638,851		-		62,496		576,355		64,452
Parking lot improvements installment														
purchase agreement	649,500	5.17%	2018	\$43,300		562,900		-		43,300		519,600		43,300
City of Southgate Aerial Ladder Fire														
Truck installment purchase				\$62,694-										
agreement	614,899	4.93%	2010	\$75,977		405,947		-		59,800		346,147		62,694
28th District Court Expansion				\$50,180-										
installment purchase agreement	950,000	4.35%	2018	\$80,607		901,095		-		48,701		852,394		50,180
Special assessment bond	700,000	6.7%-6.9%	2005	\$50,000	_	100,000			_	50,000	_	50,000	_	50,000
Total governmental														
activities					\$	17,723,793	\$	_	\$	739,297	\$	16,984,496	\$	765,626
delivides					Ψ	17,723,773	Ψ		Ψ	737,277	Ψ	10,701,170	Ψ	705,020
Tax tribunal	N/A	N/A	N/A	N/A	\$	412.021	\$	_	\$	_	\$	412.021	\$	412.021
Self-insurance claims	N/A	N/A	N/A	N/A	_	561,600	*	353.025	•	154,125	•	760,500	_	380.250
Compensated absence	N/A	N/A	N/A	N/A		3,239,844		54,843		189,354		3,105,333		608,023
,	,	·								<u> </u>			_	
Total compensated														
absence and other					\$	4,213,465	\$	407,868	\$	343,479	\$	4,277,854	\$	1,400,294
					_					-				
Business-type Activities														
General obligation bonds:														
Water and Sewer Bond 1993	1,545,000	4.9%-5.15%	2005	\$110,000	\$	225,000	\$	-	\$	115,000	\$	110,000	\$	110,000
Water and Sewer Bond 1987	1,700,000	7.3%-6.0%	2006	\$150,000-		450,000		-		150,000		300,000		150,000
Sewage Disposal System bonds				\$812,120-										
(17 issues)	17,922,267	2.0%-5.45%	2022	\$1,031,270	_	13,736,916		-		804,102		12,932,814		812,120
Total business-type														
activities					\$	14,411,916	\$		\$	1,069,102	\$	13,342,814	\$	1,072,120
					_		_	_	_	_	_	· <del></del> -		<del>-</del>

The Building Authority bonds represent the financing to construct the Fun and Fitness Center, ice arena, and library expansion. The assets of the Tax Increment Financing Authority district have been pledged for repayment of the Center debt.

The special assessment bond represents the financing of public improvements that benefit a specific district; this district is specially assessed, at least in part, for the cost of the improvements. At June 30, 2005, the City has \$44,824 set aside in the SCI541 (Helen, Kennebec, and Poplar Streets) Debt Service Fund for repayment of these bonds. In addition, there is approximately \$10,000 of special assessments receivable in the future. Under Michigan law, the City is secondarily liable for payment of these bonds.

# Notes to Financial Statements June 30, 2005

#### **Note 7 - Long-term Debt (Continued)**

Annual debt service requirements to maturity for the above obligations are as follows (other than tax tribunal, self-insurance claims, and compensated absences):

		Gov	/ern	mental Activ	/itie	s	Business-type Activities							
		Principal		Interest		Total		Principal		Interest		Total		
2006	\$	765.626	\$	797.974	\$	1.563.600	\$	1.072.120	\$	350.006	\$	1,422,126		
2007	Ψ	743,012	Ψ	765,474	Ψ	1,503,600	Ψ	993,281	Ψ	301,618	Ψ	1,422,120		
2008		775,742		732,785		1,508,527		870,411		275,977		1,146,388		
2009		813,708		698,374		1,512,082		882,456		259,128		1,141,584		
2010		846,987		662,313		1,509,300		911,985		229,578		1,141,563		
2011-2015		4,284,316		2,739,413		7,023,729		4,900,023		803,987		5,704,010		
2016-2020		4,410,105		1,781,299		6,191,404		3,636,104		233,076		3,869,180		
2021-2025		3,655,000		689,140		4,344,140		76,434		-		76,434		
2026	_	690,000	_	34,500	_	724,500	_		_					
Total	\$	16,984,496	\$	8,901,272	\$	25,885,768	\$	13,342,814	\$	2,453,370	\$	15,796,184		

Total interest incurred for the City for the year approximated \$1,195,000.

#### **Note 8 - Construction Code Fees**

The City oversees building construction, in accordance with the State's Construction Code Act, including inspection of building construction and renovation to ensure compliance with the building codes. The City charges fees for these services. The law requires that collection of these fees be used only for construction code costs, including an allocation of estimated overhead costs. A summary of the activity since January I, 2000 is as follows:

Surplus at July 1, 2004	\$ 19,359
Building permit revenue	518,183
Less direct costs and indirect costs	 (602,061)
Cumulative deficit at June 30, 2005	\$ (64,519)

# Notes to Financial Statements June 30, 2005

#### **Note 9 - Restricted Assets**

#### **Enterprise Funds**

A portion of the water and sewer user fee has been restricted by ordinance to be used solely for the purpose of making capital improvements in the City's water and sewer system. In addition, restricted assets result from the establishment of debt reserves related to Wayne County Sewage Disposal System bonds. The restricted assets at June 30, 2005 consist of the following:

User fee - Cash and certificates of deposit	\$ 612,947
Wayne County Sewage Disposal System bonds - Assets	
held at the County for future debt payments	3,089,638
Total restricted assets	\$ 3,702,585

Net assets in the amount of \$3,702,585 have been restricted. This amount represents restricted assets arising from the water and sewer public improvement, program user charge, as well as unspent property tax collections remitted to the County for future debt service payments on the Wayne County bonds noted above.

#### **Note 10 - Reserved and Designated Fund Balances**

The City has reserved fund balances in the following funds:

#### General Fund:

Unspent property tax proceeds - Sanitation	\$ 429,525
Unspent property tax proceeds - Police and fire pension	 17,875
Total General Fund	\$ 447,400

The City has designated fund balance in the following funds:

General Fund - Tax tribunal	\$ 412,021
Other nonmajor governmental funds - Capital Projects	
Fund - Various projects	1,181,904

# Notes to Financial Statements June 30, 2005

#### Note II - Risk Management

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The City has purchased commercial insurance for benefit claims; the City is uninsured for general liability, property loss, and workers' compensation claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal Risk Management Authority risk pool program operates as a claims servicing pool for amounts up to member retention limits, and operates as a common risk-sharing management program for losses in excess of member retention amounts. Although premiums are paid annually to the Authority that the Authority uses to pay claims up to the retention limits, the ultimate liability for those claims remains with the City.

The City estimates the liability for general, liability, and workers' compensation claims that have been incurred through the end of the fiscal year, including claims that have been reported as well as those that have not yet been reported. Changes in the estimated liability for the past two fiscal years were as follows:

	2005		2004	
Unpaid claims - Beginning of year	\$	611,600	\$	609,371
Incurred claims - Including claims incurred but not reported		398,865		340,633
Claim payments		(199,965)		(338,404)
Unpaid claims - End of year	\$	810,500	\$	611,600

Recorded in the accrued and other liabilities of the General Fund is a liability for \$50,000 related to workers' compensation claims.

#### **Note 12 - Retirement Systems**

**Plan Description** - The City contributes to the Municipal Employees' Retirement System, covering general City employees, and the Policemen and Firemen Retirement System, covering certain police and fire department personnel, which are the administrators for the single-employer defined benefit pension plans. These systems provide retirement, disability, and death benefits to plan members and their beneficiaries. At June 30, 2004, the date of the most recent actuarial valuations, membership consisted of the following:

	Policemen	
	and	Municipal
	Firemen	Employees'
	Retirement	Retirement
	System	System
Retirees and beneficiaries currently receiving benefits and terminated employees entitled		
to benefits, but not yet receiving them	74	65
Current active employees	67	96

The plans do not issue separate financial reports.

**Funding Policy** - Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Please refer to Note I for further significant accounting policies.

The obligation to contribute to and maintain the systems for these employees was established by City ordinances, State statute (P.A. 345), and negotiations with the City's collective bargaining units. The Municipal Employees' Retirement System requires a contribution from the employees of 4.5 percent of annual salary for members hired prior to July I, 1991 and 3 percent of annual salary for members hired on or after July I, 1991 up to the Social Security wage base plus 5 percent of annual salary in excess of the Social Security wage base. The Policemen and Firemen Retirement System requires contributions from the employees of 5 percent for policemen and firemen and 7.5 percent for command officers hired before January I, 1981. The funding policy provides for periodic employer contributions at actuarially determined rates. Administrative costs of the plan are financed through investment earnings.

# Notes to Financial Statements June 30, 2005

#### **Note 12 - Retirement Systems (Continued)**

**Annual Pension Cost** - For the year ended June 30, 2005, the City's systems had the following activity:

			Adjustment			
	Annual	Interest on	to Annual	Annual		
	Required	Net Pension Required		Pension	Actual	
	Contribution	Asset Contribution		Cost	Contribution	
Policemen and Firemen Retirement System Municipal Employees'	\$ 1,110,060	\$ (33,208)	\$ 57,241	\$ 1,134,093	\$ 1,110,060	
Retirement System	501,299	(12,778)	20,967	509,488	501,299	

The annual required contribution was determined as part of an actuarial valuation at June 30, 2003 using the entry actual age cost method. Significant actuarial assumptions include the following:

	Policemen	
	and	Municipal
	Firemen	Employees'
	Retirement	Retirement
	System	System
Investment rate of return*	7.5%	7.5%
Projected salary increases*	4.7%-8.3%	4.5%-17.1%
* Includes inflation at	4.5%	4.5%
Cost of living adjustments	None	None

The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility over a four-year period. The unfunded actuarial liability is being amortized as a level percentage of payroll on a closed basis. The remaining amortization period is 12 years for the Policemen and Firemen Retirement System and 13 years for the Municipal Employees' Retirement System.

#### **Note 12 - Retirement Systems (Continued)**

The three-year trend information for the plans is as follows:

#### Policemen and Firemen Retirement System

	Fiscal Year Ended June 30					
	2005 2004		2004 2003		2003	
Annual pension cost (APC)	\$	1,134,093	\$	•	\$	146,443
Percentage of APC contributed		97.89		87.97		66.00
Net pension obligation (asset)	\$	(418,736)	\$	(439,736)	\$	(487,736)

#### **Municipal Employees' Retirement System**

	Fiscal Year Ended June 30					
	2005		2004		2003	
Annual pension cost (APC)	¢	509 488	¢	259,371	¢	211 625
Percentage of APC contributed	Ψ	98.39	Ψ	97.60	Ψ	130.58
Net pension obligation (asset)	\$	(162,185)	\$	(170,374)	\$	(176,587)

#### Reserves

As of June 30, 2005, the Plan's legally required reserves have been fully funded as follows:

	Municipal		Policemen	
	Employees		es and Firemen	
Reserves for employees' contributions	\$	1,674,428	\$	2,615,830
Reserves for retired benefit payments		13,735,692		33,512,115

#### **Note 13 - Postretirement Benefits**

The City provides health care and life insurance benefits to all full-time employees upon retirement, in accordance with labor contracts. Currently, 139 retirees are eligible. In addition, 163 active employees may be entitled to benefits upon retirement. Expenditures for postemployment health care benefits are recognized as the insurance premiums become due; during the year, this amounted to approximately \$1,583,000. Premiums for life insurance amounted to approximately \$5,000 during the year ended June 30, 2005.

#### **Note 13 - Postretirement Benefits (Continued)**

During the year ended June 30, 1993, the City began prefunding for the liability for postemployment benefits related to employees covered under the Policemen and Firemen Retirement System based on an actuarial valuation performed for the year ended June 30, 1997. Significant actuarial assumptions used in determining the health care obligation for the Policemen and Firemen Retirement System include a rate of return on investments of present and future assets of 7.50 percent per year compounded annually and a long-term average assumed rate of premium increases of 5.5 percent to 15.0 percent per year. The accrued liability for health care as of June 30, 2005 is not known. The percentage of payroll employer contributions determined by the actuary range from 8.5 percent to 16.4 percent and is deemed by the actuary to be sufficient to sustain the fund for 25 years.

The net assets available for police and fire retirees at June 30, 2005 total \$1,080,663. The health care benefit activity related to the employees covered under the Policemen and Firemen Retirement System is recorded in the Act 345 Health Insurance Fund. Employer contributions made to this fund of \$886,743 were based on taxes collected through a special P.A. 345 millage and approximated the actuarially determined required contribution.

In addition to the Act 345 Health Insurance Fund discussed above, the City has established a Municipal Employees' Retiree Health Care Fund to prefund the liability for postemployment benefits related to employees covered under the Municipal Employees' Retirement System. Contributions are determined by management. Current year contributions of \$100,000 were transferred from the General Fund and net assets available at June 30, 2005 totaled \$1,283,526.

**Upcoming Reporting Change** - The Governmental Accounting Standards Board has recently released Statement Number 45, *Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions*. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The new rules will cause the government-wide financial statements to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid. The new pronouncement is effective for the year ending June 30, 2009.

#### **Note 14 - Commitments**

The City had been named as a defendant in a lawsuit alleging violations of the Clean Water Act occurring in the Downriver Sewage Disposal System. Twelve other communities and Wayne County were also named as defendants. Under terms of the consent decree, the communities are required to undertake construction projects to expand the capacity of the system and eliminate any violations of the Clean Water Act. The estimated total cost of the project is approximately \$300,000,000, with the City's share estimated to be approximately \$20,000,000. During prior years, the County issued bonds on the City's behalf in the amount of approximately \$18,000,000. The bonds will be paid through a court-ordered judgment levy.

#### **Note 15 - Joint Ventures**

#### Southgate-Wyandotte Drainage District

The City is a member of the Southgate-Wyandotte Drainage District, a joint venture with the City of Wyandotte that provides drainage services to the residents of Southgate and Wyandotte. The venture is administered by the Wayne County Drainage Board. The City paid \$939,163 to Wayne County during the year for operation and maintenance.

The City of Southgate has approximately a 42 percent interest in the venture. The operations of the fund will be financed through assessments to the participating cities, Wayne County, and the State of Michigan. The City is unaware of any circumstances that would cause an additional benefit or burden to the participating governments in the near future.

#### **Downriver Sewage Disposal System**

The City, along with 12 other communities, jointly participates in the Downriver Sewage Disposal System. The City's share of capital assets, restricted assets (for debt service), and related debt is recorded in the Water and Sewer Fund as "investment in joint ventures." During the year, the City paid \$1,426,123 for operations of the system and \$1,133,527 for debt service.

The City is unaware of any circumstances that would cause an additional benefit or burden to the participating governments in the near future, except as discussed in Note 14.

# Notes to Financial Statements June 30, 2005

#### **Note 15 - Joint Ventures (Continued)**

The Downriver Sewage Disposal System has been authorized to issue three new bonds. The following is a summary of the City of Southgate's anticipated share of the bonds:

2005 SRF Bond issued in September 2005 - \$423,640

2005 Completion Bonds to be issued sometime in 2006 - \$1,081,210

2005 Capital Improvement Bonds to be issued sometime in 2007 - \$338,645

Financial statements for both joint ventures can be obtained from the administrative offices at 415 Clifford, Detroit, MI 48226.

Required Supplemental Ir	nformation
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### Required Supplemental Information Budgetary Comparison Schedule - General Fund Year Ended June 30, 2005

			Amended		Vari	ance with
	Or	iginal Budget	Budget	Actual	Amen	ded Budget
					-	
Fund Balance - Beginning of year	\$	2,445,732	\$ 2,445,732	\$ 2,445,732	\$	-
Resources (Inflows)						
Property taxes		11,935,683	11,935,683	11,536,399		(399,284)
Licenses and permits		673,000	673,000	591,895		(81,105)
Federal sources		62,600	30,000	121,819		91,819
State sources		3,371,953	3,585,300	3,521,752		(63,548)
Charges for services		960,900	960,900	989,529		28,629
Fines and forfeitures		1,451,983	1,451,983	1,816,912		364,929
Interest and rentals		366,061	366,061	556,817		190,756
Other		94,000	94,000	167,725		73,725
Reimbursements from other funds	_	1,429,700	 1,429,700	 1,292,244		(137,456)
Total resources (inflows)		20,345,880	20,526,627	20,595,092		68,465
Charges to Appropriations (Outflows)						
General government:						
City Council		99,298	99,298	98,291		1,007
Executive		163,493	163,493	162,855		638
Elections		72,980	72,980	70,139		2,841
Assessor		170,213	170,213	158,910		11,303
Attorney		175,000	175,000	176,872		(1,872)
Clerk		157,389	158,889	158,735		154
Civil Service Commission		3,500	2,000	830		1,170
Finance		373,637	373,637	364,142		9,495
Treasurer		291,833	291,833	298,897		(7,064)
Nondepartmental		2,605,741	2,605,741	2,699,032		(93,291)
Public safety:						
Police		5,550,365	5,593,613	5,604,946		(11,333)
Fire		2,956,195	2,978,515	3,050,541		(72,026)
Emergency preparedness		6,493	6,493	701		5,792
Police and Fire Civil Service Commission		5,300	6,800	7,060		(260)
Public Safety Commission		355	355	-		355
Public works:						
Public services		1,872,338	1,789,202	1,744,014		45,188
Sanitation		1,534,046	1,534,046	1,578,739		(44,693)
Building		590,895	585,395	565,425		19,970
Planning		15,000	40,000	36,598		3,402
City garage		470,674	502,874	529,595		(26,721)

### Required Supplemental Information Budgetary Comparison Schedule - General Fund (Continued) Year Ended June 30, 2005

	Original Budge	Variance with Amended Budget		
Charges to Appropriations (Outflows) (Continued) Cultural and recreation:				
Recreation	\$ 537,023	,	' '	' ' '
Civic Center Senior Citizen Center	776,091 132,265	,	922,027 81,448	(53,935) 45,817
Cultural Commission	12,000		11,273	727
Heritage Days Cable Commission	26,650 1,520		24,168 1.320	2,482 200
28th District Court	1,138,628	,	1,258,523	(61,781)
Transfers to other funds	606,958	606,958	606,958	
Total charges to appropriations				
(outflows)	20,345,880	20,526,627	20,760,067	(233,440)
Fund Balance - End of year	\$ 2,445,732	\$ 2,445,732	\$ 2,280,757	<u>\$ (164,975)</u>

### Required Supplemental information Municipal Employees' Retirement System Schedule of Funding Progress

(dollar amounts in millions)

		A	Actuarial					
	Actuarial	,	Accrued					UAAL as a
Actuarial	Value of		Liability	ι	Jnfunded	Funded Ratio	Covered	Percentage of
Valuation	Assets		(AAL)	A	AL (UAAL)	(Percent)	Payroll	Covered
Date	(a)		(b)	-	(b-a)	(a/b)	 (c)	Payroll
06/30/97	16.2	\$	13.7	\$	(2.5)	118.2	\$ 2.8	<del>-</del>
06/30/98	18.3		14.7		(3.6)	124.5	2.9	-
06/30/99	20.1		17.0		(3.1)	118.2	3.0	-
06/30/00	21.6		17.9		(3.7)	120.7	3.5	-
06/30/01	22.8		18.4		(4.4)	123.9	3.7	-
06/30/02	23.0		19.4		(3.6)	118.6	3.9	-
06/30/03	22.5		21.8		(0.7)	103.2	3.6	_
06/30/04	21.8		22.8		1.0	95.6	4.1	24.4

#### **Schedule of Employer Contributions**

	Anr	nual	Percen	itage	Ne	et Pension
	Pensio	n Cost	of AF	PC	С	bligation
Year	(AF	PC)	Contrib	outed		(Asset)
1998	\$ 18	37,617	\$	134.64	\$	(99,394)
1999	12	1,931	1	169.54		(184,184)
2000	22	1,598		65.37		(107,453)
2001	22	1,409		99.42		(106,162)
2002	23	37,415	1	02.40		(111,871)
2003	21	1,625	1	30.58		(176,587)
2004	25	9,371		97.60		(170,374)
2005	50	9,488		98.39		(162,185)

The information presented above was determined as part of the actuarial valuations at the dates indicated. Additional information as of June 30, 2004, the latest actuarial valuation date, follows:

Actuarial cost method	Entry age
Amortization method	Level percent of payroll
Remaining amortization period	13 years
Asset valuation method	4-year smoothed market
Actuarial assumptions:	
Investment rate of return *	7.5%
Projected salary increases *	5.0%-17.1%
*Includes inflation at	4.5%
Cost of living adjustments	Not applicable

### Required Supplemental information Policemen and Firemen Retirement System Schedule of Funding Progress

(dollar amounts in millions)

		Actuarial					
	Actuarial	Accrued					UAAL as a
Actuarial	Value of	Liability		Unfunded	Funded Ratio	Covered	Percentage of
Valuation	Assets	(AAL)	A	AAL (UAAL)	(Percent)	Payroll	Covered
Date	 (a)	 (b)		(b-a)	(a/b)	 (c)	Payroll
06/30/97	\$ 39.8	\$ 35.7	\$	(4.1)	111.5	\$ 4.0	-
06/30/98	45.4	37.7		(7.7)	120.4	4.2	-
06/30/99	50.4	40.2		(10.2)	125.4	4.4	-
06/30/00	54.3	43.6		(10.7)	124.5	4.8	-
06/30/01	56.4	43.5		(12.9)	129.7	4.7	-
06/30/02	55.2	47.5		(7.7)	116.2	4.9	-
06/30/03	50.7	50.8		0.1	99.8	4.5	-
06/30/04	47.6	52.7		5.10	90.3	5.1	100%

### **Schedule of Employer Contributions**

Year	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation (Asset)
1998	\$ 683,224	\$ 106.41	\$ (322,850)
1999	556,945	96.21	(301,734)
2000	303,804	100.86	(304,341)
2001	74,494	427.17	(548,064)
2002	127,374	78.55	(537,523)
2003	146,443	66.00	(487,736)
2004	399,029	87.97	(439,736)
2005	1,134,093	97.89	(418,736)

The information presented above was determined as part of the actuarial valuations at the dates indicated. Additional information as of June 30, 2004, the latest actuarial valuation date, follows:

Actuarial cost method	Entry age
Amortization method	Level percent of payroll
Remaining amortization period	12 years - open
Asset valuation method	4-year smoothed market
Actuarial assumptions:	
Investment rate of return *	7.5%
Projected salary increases *	4.7%-8.3%
*Includes inflation at	4.5%
Cost of living adjustments	Not applicable

## **Other Supplemental Information**

								S	peci	al Revenue	e Fur	nds		
	Major Streets		Local Streets			Street Paving		Narcotics forcement		Guidance Center Grant	Severance Reserve		0	Southgate - Wyandotte peration and Maintenance
Assets														
Cash and investments Receivables - Net Due from other funds Due from component unit Due from other governmental units	\$	1,318,040 1,391 - - 192,558	\$	1,767,144 1,229 49,450 - 75,009	\$	1,268,261 33,729 - 500,000 -	\$	40,970 41 - -	\$	- - - - 66,595	\$	975,926 1,109 - - -	\$	50,703 1,077,000 224,089 701,970
Other			_		_				_					
Total assets	\$	1,511,989	\$	1,892,832	\$	1,801,990	\$	41,011	\$	66,595	\$	977,035	\$	2,053,762
Liabilities and Fund Balances (Deficit)														
Liabilities														
Accounts payable	\$	28,664	\$	5,548	\$	154,393	\$	60	\$	-	\$	99,577	\$	9,433
Due to other funds		120,513		38,8 <del>4</del> 1		-		-		-		4,494		7,519
Due to other governmental units		-		-		-		-		66,595		-		
Deferred revenue				-	_	-		21,562	_			-		
Total liabilities		149,177		44,389		154,393		21,622		66,595		104,071		16,952
Fund Balances (Deficit) - Unreserved														
Designated		-		-		-		-		-		-		-
Undesignated		1,362,812		1,848,443	_	1,647,597		19,389	_			872,964		2,036,810
Total fund balances (deficit)		1,362,812		1,848,443	_	1,647,597		19,389	_			872,964		2,036,810
Total liabilities and fund balances									_					
(deficit)	<u>\$</u>	1,511,989	\$	1,892,832	\$	1,801,990	\$	41,011	\$	66,595	\$	977,035	\$	2,053,762

### Other Supplemental information Combining Balance Sheet Nonmajor Governmental Funds June 30, 2005

					Debt Service Funds Capital Projects F						s Funds				
			District Court Capital mprovement		SCI 541Bond		Michigan ansportation Bond	Southgate - Wyandotte Drain		Capital Improvement Fund		Drake Street Construction Fund		Total Nonmajor Governmental Funds	
\$ <u>\$</u>	1,034,864 17,138 - - - - - - - - 1,052,002	\$ <u>\$</u>	83,959 88 - - - 9,575 - - <b>93,622</b>	\$ 	44,439 10,608 - - - - - - - - - - - -	\$ 	101,254 107 - - - - - - 101,361	\$ <u>\$</u>	78,996 82 - - - - - - <b>79,078</b>	\$ <u>\$</u>	1,231,604 1,300 - - - - - - - - - - -	\$ <b>\$</b>	89,306 94 - - - - - - 89,400	\$ <u>\$</u>	8,085,466 1,143,916 273,539 1,201,970 343,737 - - 11,048,628
\$	211,902	\$	97,705 - - 97,705	\$	- - - 10,223	\$	- - - -	\$	- - - - -	\$	140,400 - - - - 140,400	\$	- - - -	\$	649,977 269,072 66,595 31,785
_	840,100 840,100		(4,083)		- 44,824 44,824		- 101,361 101,361		79,078 79,078	_	1,092,504	_	89,400 - 89,400	_	1,181,904 8,849,295 10,031,199
\$	1,052,002	\$	93,622	\$	55,047	\$	101,361	\$	79,078	\$	1,232,904	\$	89,400	\$	11,048,628

	Special Revenue Funds										
	Major Streets	Local Streets	Street Paving	Narcotics Enforcement	Guidance Center Grant	Severance Reserve	Southgate - Wyandotte Operation and Maintenance				
Revenues											
Property taxes	\$ -	\$ -	\$ 1,425,939	\$ -	\$ -	\$ -	\$ -				
Federal sources	769,214	-	-	-	307,713	-	-				
State sources	1,190,512	463,684	-	-	-	-	-				
Charges for service	-	-	-	-	-	-	-				
Interest income	44,794	31,880	17,355	429	-	21,079	13,967				
Special assessments	-	-	-	-	-	-	1,137,044				
Other				7,993							
Total revenues	2,004,520	495,564	1,443,294	8,422	307,713	21,079	1,151,011				
Expenditures											
Current:											
General government	-	-	_	-	_	189,354	-				
Public services	1,438,790	472,278	937,248	-	307,713	-	939,163				
Public safety	-	=	-	5,231	_	-	-				
Capital outlay	-	=	-	=	_	-	-				
Debt service											
Total expenditures	1,438,790	472,278	937,248	5,231	307,713	189,354	939,163				
Excess of Revenues Over (Under)											
Expenditures	565,730	23,286	506,046	3,191	-	(168,275)	211,848				
Other Financing Sources (Uses)											
Operating transfers in	-	301,837	-	-	-	240,000	-				
Operating transfers out	(384,000)		(75,000)								
Total other financing											
sources (uses)	(384,000)	301,837	(75,000)			240,000					
Net Change in Fund Balances	181,730	325,123	431,046	3,191	-	71,725	211,848				
Fund Balances (Deficit) -											
Beginning of year	1,181,082	1,523,320	1,216,551	16,198		801,239	1,824,962				
Fund Balances (Deficit) - End of year	\$ 1,362,812	\$ 1,848,443	\$ 1,647,597	\$ 19,389	<u> </u>	\$ 872,964	\$ 2,036,810				

### Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances (Deficit) Nonmajor Governmental Funds Year Ended June 30, 2005

				Debt Service Funds	rvice Funds Capital Projects Funds					
	Library	District Court Capital Improvement	SCI 541 Bond	Michigan Transportation Bond	Southgate - Wyandotte Drain	Capital Improvement Fund	Drake Street Construction Fund	Total Nonmajor Governmental Funds		
\$	712,929	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,138,868		
	-	-	-	-	-	-	-	1,076,927		
	-	-	-	-	-	2,250	-	1,656, <del>44</del> 6		
	-	179,251	-	-	-	-	3,417	182,668		
	13,678	1,128	2,380	2,390	1,797	22,116	3,769	176,762		
	-	-	11,994	-	-	-	-	1,149,038		
	18,495	1,000				488,857		516,345		
	745,102	181,379	14,374	2,390	1,797	513,223	7,186	6,897,054		
	_	-	-	_	6,001	92,224	_	287,579		
	542,248	_	_	_	, <u> </u>	_	_	4,637,440		
	, -	_	_	_	_	_	_	5,231		
	_	-	_	_	_	243,942	-	243,942		
		160,249	55,676	82,162				298,087		
	542,248	160,249	55,676	82,162	6,001	336,166		5,472,279		
	202,854	21,130	(41,302)	(79,772)	(4,204)	177,057	7,186	1,424,775		
	-	-	75,000	82,163	-	-	-	699,000		
_	(111,473)					(27,855)		(598,328)		
_	(111,473)		75,000	82,163		(27,855)		100,672		
	91,381	21,130	33,698	2,391	(4,204)	149,202	7,186	1,525,447		
_	748,719	(25,213)	11,126	98,970	83,282	943,302	82,214	8,505,752		
\$	840,100	<b>\$</b> (4,083)	<b>\$ 44,824</b>	\$ 101,361	\$ 79,078	\$ 1,092,504	\$ 89,400	\$ 10,031,199		

	Pension and Other Employee Benefit Trust Funds										
	Municipal Employees' Retirement		Policemen and Firemen Retirement		Municipal Employees'						
					Act 345 Health		Retiree Health				
		System		System		Insurance		Care		Totals	
Assets											
Cash and investments	\$	21,495,921	\$	43,971,492	\$	1,086,581	\$	1,282,173	\$	67,836,167	
Receivables		75,029	_	174,659	_	4,991	_	1,353	_	256,032	
Total assets		21,570,950		44,146,151		1,091,572		1,283,526		68,092,199	
Liabilities											
Accounts payable		-		-		10,909		-		10,909	
Due to other governmental units		-		-		-		-		-	
Cash bonds and deposits							_		_		
Total liabilities			_		_	10,909				10,909	
Net Assets - Held in trust for pension and other employee benefits	\$	21,570,950	\$	44,146,151	\$	1,080,663	\$	1,283,526	\$	68,081,290	

### Other Supplemental Information Combining Statement of Net Assets Fiduciary Funds Year Ended June 30, 2005

#### Agency Funds

Tax (	Collection		Senior zens' Trust		Escrow		Totals
Tax Concetion Carzons Trust Escrott							
\$	2,724 -	\$	33,463	\$	211,077 200	\$	247,264 200
<u>\$</u>	2,724	<u>\$</u>	33,463	<u>\$</u>	211,277	<u>\$</u>	247,464
\$	- 2,724 -	\$	- 2,000 31,463	\$	6,766 7,700 196,811	\$	6,766 12,424 228,274
\$	2,724	\$	33,463	\$	211,277	\$	247,464

### Other Supplemental Information Combining Statement of Changes in Net Assets Fiduciary Funds Year Ended June 30, 2005

	Municipal Policemen and Employees' Firemen					
			Act 345	Employees'		
	Retirement	Retirement	Health	Retiree Health		
	System	System	Insurance	Care	Totals	
Additions						
Investment income:						
Interest and dividends	\$ 964,648	\$ 1,216,710	\$ 8,093	\$ 29,053	\$ 2,218,504	
Net increase in fair value of						
investments	551,000	1,572,647	-	-	2,123,647	
Investment expense	(115,900)	(342,499)			(458,399)	
Net investment income	1,399,748	2,446,858	8,093	29,053	3,883,752	
Contributions:						
Employer	565,468	1,110,060	886,743	-	2,562,271	
Employee	195,120	264,608			459,728	
Total contributions	760,588	1,374,668	886,743		3,021,999	
Total additions	2,160,336	3,821,526	894,836	29,053	6,905,751	
Deductions						
Benefit payments	1,283,199	3,274,764	1,021,711	-	5,579,674	
Refunds of contributions	10,981	14,953			25,934	
Total deductions	1,294,180	3,289,717	1,021,711		5,605,608	
Net Additions (Reductions) -						
Before transfers	866,156	531,809	(126,875)	29,053	1,300,143	
Transfers - Net				100,000	100,000	
Net Increase (Decrease) in Net						
Asssets Held for Pension Benefits	866,156	531,809	(126,875)	129,053	1,400,143	
Net Assets Held in Trust for Pension Benefits						
Beginning of year	20,704,794	43,614,342	1,207,538	1,154,473	66,681,147	
End of year	\$ 21,570,950	\$ 44,146,151	\$ 1,080,663	\$ 1,283,526	\$ 68,081,290	

Federal Awards
Supplemental Information
June 30, 2005

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#### Independent Auditor's Report

To the Honorable Members of the Council City of Southgate, Michigan

We have audited the basic financial statements of the City of Southgate, Michigan for the year ended June 30, 2005 and have issued our report thereon dated September 22, 2005. Those basic financial statements are the responsibility of the management of the City of Southgate, Michigan. Our responsibility was to express an opinion on those basic financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Our audit was made for the purpose of forming an opinion on the basic financial statements of the City of Southgate, Michigan taken as a whole. The accompanying schedule of expenditures of federal awards and reconciliation of basic financial statements federal revenue with schedule of expenditures of federal awards are presented for the purpose of additional analysis and are not a required part of the basic financial statements. The information in these schedules has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Members of the Council City of Southgate, Michigan

We have audited the financial statements of the City of Southgate, Michigan as of and for the year ended June 30, 2005 and have issued our report thereon dated September 22, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City of Southgate, Michigan's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### **Compliance**

As part of obtaining reasonable assurance about whether the City of Southgate, Michigan's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.



To the Honorable Members of the Council City of Southgate, Michigan

This report is intended solely for the information and use of management, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Plante & Moran, PLLC

September 22, 2005

#### Plante & Moran, PLLC



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# Report Letter on Compliance with Laws and Regulations and Internal Control - Major Federal Awards

To the Honorable Members of the Council City of Southgate, Michigan

### **Compliance**

We have audited the compliance of the City of Southgate, Michigan with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-I33 Compliance Supplement that are applicable to its major federal program for the year ended June 30, 2005. The major federal program of the City of Southgate, Michigan is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of the City of Southgate, Michigan's management. Our responsibility is to express an opinion on the City of Southgate, Michigan's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Southgate, Michigan's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of Southgate, Michigan's compliance with those requirements.

In our opinion, the City of Southgate, Michigan complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2005.



To the Honorable Members of the Council City of Southgate, Michigan

### **Internal Control Over Compliance**

The management of the City of Southgate, Michigan is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City of Southgate, Michigan's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Plante & Moran, PLLC

September 22, 2005

# Schedule of Expenditures of Federal Awards Year Ended June 30, 2005

		Pass-through Entity	y
	CFDA	Project/Grant	Federal
Federal Agency/Pass-through Agency/Program Title	Number	Number	Expenditures
U.S. Department of Housing and Urban Development - Passed through Wayne County Community Development Block Grants:	14.218		
Planning	17.210	04-27-20	\$ 15,190
Senior Citizen Service		04-27-05A	47,600
Administration		04-27-21A	14,995
Housing Rehab		04-27-14A	196,742
Total U.S. Department of Housing and Urban			
Development			274,527
•			
Department of Health and Human Services - Build Mentally Healthy			
Communities - A Model of Mental Health Consultation to Child			
Care Settings (Serving Infants, Toddlers, and Preschoolers)	93.230		307,713
Federal Surface Transportation Funds - Passed through the			
Michigan Department of Transportation:			
Trenton Road	20.205		769,214
Northline Road	20.205		546,558
Total Federal Surface Transportation Funds			1,315,772
Federal Emergency Management Agency - Passed through the			
State of Michigan - State and Local Assistance:			
Fire Equipment	83.552		22,320
Cedarlawn/Oaklawn Sanitary Relief Sewer	83.552		38,867
Total Federal Emergency Management Agency			61,187
U.S. Department of Justice:			
Local Law Enforcement Block Grant	16.540	2002	25,438
Local Law Enforcement Block Grant	16.540	2003	14,994
Local Law Enforcement Block Grant	16.540	2004	11,484
COPS - Passed through Downriver Community Conference	16.710		47,583
Total U.S. Department of Justice			99,499
Total federal awards			\$ 2,058,698

# Reconciliation of Basic Financial Statements Federal Revenue with Schedule of Expenditures of Federal Awards Year Ended June 30, 2005

Revenue from federal sources - As reported on financial statements (includes all funds)	\$	1,832,944
Federal revenue recognized as other revenue in the Water and Sewer Fund		38,867
Federal revenue recognized as capital grants and contributions in the Tax Increment Financing Authority - a Component Unit of the City		546,558
Federal revenue not recognized in the financial statements because funds were not received within 60 days		77,785
Federal revenue reported in the financial statements, but expended in a prior period		(437,456)
Federal expenditures per the schedule of expenditures of federal awards	<u>\$</u>	2,058,698

## Notes to Schedule of Expenditures of Federal Awards Year Ended June 30, 2005

## **Note I - Significant Accounting Policies**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Southgate, Michigan and is presented on the same basis of accounting as the basic financial statements. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

### **Note 2 - Subrecipient Awards**

Of the federal expenditures presented in the schedule, federal funds were provided to subrecipients as follows:

 Amount
\$ 307,713
\$

# Schedule of Findings and Questioned Costs Year Ended June 30, 2005

## Section I - Summary of Auditor's Results

Financial S	tatements					
Type of audi	itor's report issued: Unqualified					
Internal con	trol over financial reporting:					
<ul> <li>Material</li> </ul>	weakness(es) identified?		Yes	X	No	
•	ole condition(s) identified that are idered to be material weaknesses?		Yes	_X	None repo	rted
•	nce material to financial nts noted?		Yes	X	No	
Federal Aw	vards					
Internal con	trol over major program(s):					
<ul> <li>Material</li> </ul>	weakness(es) identified?		Yes	X	No	
<ul> <li>Reportable condition(s) identified that are not considered to be material weaknesses?</li> <li>Yes</li> <li>None reported</li> </ul>						rted
Type of audi	itor's report issued on compliance t	for majo	or progra	m(s):	Unqualified	
to be rep	ndings disclosed that are required ported in accordance with 510(a) of Circular A-133?		Yes	X	No	
Identification	n of major programs:					
CFDA Numbers	Federal	Progra	ım			Amount
20.205	Federal Surface Transportation F Michigan Department of Trans			rough	the	\$1,315,772
Dollar thres	hold used to distinguish between ty	pe A ar	nd type B	progr	ams: \$300,0	000
Auditee qua	lified as low-risk auditee?		Yes	X	No	

# Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2005

**Section II - Financial Statement Audit Findings** 

None

**Section III - Federal Program Audit Findings** 

None



Plante & Moran, PLLC

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September 22, 2005

Honorable Mayor and Members of the City Council City of Southgate 14400 Dix Toledo Road Southgate, MI 48195

Dear Mayor and City Council Members:

We recently completed the audit of the financial statements of the City of Southgate, Michigan for the year ended June 30, 2005. Once again, the entire Finance Department put forth an outstanding effort in preparing for the audit. In addition to the audit report, we offer the following comments for your consideration.

### **Current State Financial Picture**

The adopted budget for the State of Michigan's fiscal year 2005/2006 provides for both constitutional and statutory revenue sharing at approximately \$1.1 billion, which is basically the fiscal year 2004/2005 funding level. During the budget deliberation process over the spring and summer, cuts were proposed by the Legislature to revenue sharing and then subsequently restored.

Even though there is the expectation that revenue sharing will hold constant at prior year funding levels, continued caution should be exercised when budgeting this line item. While it is good news that revenue sharing may be maintained at current levels, sales tax revenue would support an increase to total state shared revenue payments revenue sharing and for fiscal years 2004/2005 and 2005/2006 the appropriation in the State's budget for revenue sharing payments is over \$500 million less annually than amounts provided for in law and based on actual sales tax collections. There appears to be no long term solution to the State's structural deficit in its General Fund and as long as this condition exists revenue sharing remains at risk and a return to past funding levels is not likely in the foreseeable future.

As a result of a changes made by the State to revenue sharing last year, counties were required to move their property tax levy date for their operating millage from December to July in July 2005. A portion of the additional funds generated from the early property tax levy will be used by the counties over a multiple year period to replace statutory revenue sharing that will not be paid by the State. The plan calls for the return of statutory revenue sharing for the counties when their restricted monies from the early levy run out.



## **Current State Financial Picture (Continued)**

State shared revenue accounts for approximately 17% City's total General Fund revenue. The table below details state shared revenue for the City over the past five years broken out by statutory and constitutional portions. In addition, it details the total decrease in state shared revenue experienced by the City compared to the State's fiscal year 2001.

Year ended September 30	Constitutional	Statutory	Total
2001	\$1,954,000	\$2,110,000	\$4,064,000
2002	\$1,973,000	\$1,898,000	\$3,871,000
2003	\$2,006,000	\$1,656,000	\$3,662,000
2004	\$1,990,000	\$1,306,000	\$3,296,000
2005	\$2,028,074	\$1,223,404	\$3,251,478
2006 - Estimated	\$2,104,389	\$1,150,916	\$3,255,305

Over the past several years, the City has been working to maintain a healthy fund balance. Undesignated fund balance for the General Fund is approximately \$1,421,000 for the year ended June 30, 2005, a decrease of approximately \$123,000 from the previous year. As we have all learned, fund balance is necessary due to uncertainty related to major revenue sources and increasing costs. The City is positioned in the very short-term to weather this downturn because of the fund balance that exists, but we encourage management to make every effort to protect and preserve the level of fund balance. This will ensure the City's health for years to come.

## **Transportation Matters**

The State is now expecting lower than anticipated Act 51 receipts for the State's 2004/2005 fiscal year which ends September 30, 2005. The Michigan Department of Transportation reported that receipts through the six month period ended April 30, 2005 were 4% behind last year. Plante & Moran publishes annually forecasted Act 51 distribution rates which we receive from the State and are based on its forecast of anticipated collections at the State level. If actual collections are less than amounts forecasted by the Michigan Department of Transportation, this could likely result in revenue less than budgeted amounts in the City's Major and Local Street Fund. The lower than anticipated collections could impact the City's fiscal year 2004/2005 and 2005/2006 budgets.

### **Property Taxes**

As you recall, Proposal A limits the growth in taxable value to the lesser of inflation or 5 percent. The inflation factor for this calculation is published by the State Tax Commission and is as follows:



### **Property Taxes (Continued)**

2005	2.3%		
2004	2.3%	1999	1.6%
2003		1998	2.7%
2002		1997	2.8%
2001		1996	2.8%
2000	-	1995	2.6%

The 2004 inflation factor was used for property taxes levied in the City's fiscal year ended June 30, 2005. Property taxes are the City's largest source of General Fund revenue. However, as indicated above, growth in existing property can be significantly limited due to Proposal A. This factor should be considered when the City is performing long-term financial planning.

Also, as you probably recall, the Headlee Amendment to the Michigan Constitution limits the amount of taxes that can be levied by the City. In general terms, if growth on the City's existing property tax base exceeds inflation for a particular year, the Headlee Amendment requires the City to "roll back" its property tax rate to inflation. Prior to the passage of Proposal A in 1994, during years when the growth on the City's existing property tax base was less than inflation, the Headlee Amendment allowed the City to "roll up" its property tax rate and recover from years when the property tax rate was "rolled back". However, subsequent to the passage of Proposal A and as a result of changes made to the State's General Property Tax Act, the City is no longer allowed to "roll up" its property tax rate in years when growth on its existing tax base is less than inflation.

For the year ended June 30, 2005, the City's Headlee maximum property tax rate for its operating levy was 10.1968 mills even though City Charter would allow the City to levy 12.5 mills for operations. Because of changes made to the General Property Tax Act in 1994, this reduction in millage rate is permanent absent a Headllee override vote. Additionally, as demonstrated by a recent study published by the Michigan Municipal League (with the participation of the Michigan Townships Association and the Michigan Association of Counties), due to definitional changes made to the General Property Tax Act in 1994, the treatment of uncapped values or the "pop up" amount when a property is transferred or sold (as growth on existing property subject to the Headlee rollback calculation), the downward pressure on millage rates will continue particularly given the significant gap that now exists between taxable value and state equalized value.

### **Local Government Finance Model**

This spring, the Governor issued an Executive Order assembling a Local Government Fiscal Task Force to study the financial challenges of Michigan local governments. The Task Force has yet to actually have its first meeting and get off the ground. While their report was originally due by November 30, 2005, the Local Government Fiscal Task Force will hold its first meeting in September 2005. Unrelated to the Local Government Fiscal Task Force, Citizens Research Council is conducting a study focused on documenting the nature and extent of structural fiscal problems facing local governments and to catalogue local services and activities for local units (with the intention that local governments will use this information to study the possibility of greater collaborative efforts to optimize government resources).



## Municipal Finance Act – Reminder

The Municipal Finance Act was amended several years ago. Communities are now required to submit a filing once a year with the Michigan Department of Treasury. The old ten day "exemption from prior approval" process has been eliminated and is replaced with this qualification process. This filing will serve as a pre-approval for future debt issues. The current filing is due within six months of the City's year end June 30, 2005 and is good for one year thereafter. The City should consider the need to file a qualifying statement for each of its component units.

### **Tax Matters**

The centerpiece of the Governor's FY 2005/2006 State of Michigan budget is significant business tax reform of the Michigan Single Business Tax. The Governor's business tax reform proposal appeared to spare local governments from any negative impact of the changes and actually contained a provision to address a loophole in property tax assessments related to commercial property (known as WPW). As of this date, there is no consensus in Lansing on the Governor's tax proposal and alternative proposals are being discussed in the Legislature. Therefore, the impact on local government from these potential changes cannot be determined. A key component to most of the tax restructuring proposals is a significant credit on personal property taxes paid by certain businesses. Many questions have arisen from these proposals such as who determines the property that qualifies for credit, how will local governments be reimbursed by the State for the lost tax revenue as is the stated intention, etc. Debate on these tax restructuring proposals will continue over the next several months into the fall.

The loophole involving the inconsistent treatment of the assessment of commercial property is commonly referred to as the "WPW Case" involving the City of Troy. The inconsistent treatment occurs when the taxable value of a commercial property is reduced based on a loss in occupancy and a corresponding increase will not occur when occupancy increases resulting in a permanent taxable cap on property (subject to annual inflationary increases). This method of assessing commercial property (known as the "occupancy method") has been used by assessors to give commercial property owners a break when occupancy of their property has decreased and then to restore the taxable value of the property consistent with previous levels when occupancy increases. There are two bills in the House currently (House Bills 5096 and 5097) that have received hearings and consideration which would address this matter.

### Personal Property Tax

With the adoption several years ago by the State Tax Commission of new personal property tax tables for utilities (which made drastic changes to the transmission and distribution property of utilities and resulted in a corresponding revenue loss to local governments), many communities elected to continue to assess the transmission and distribution property of utilities using the old personal property tax tables which generated a series of lawsuits on this subject. To date, the new utility personal property tax tables implemented by the State Tax Commission have been upheld. In certain jurisdictions, refunds have been made or are in process from local governments to the utilities.



# **Personal Property Tax (Continued)**

There appears to be considerable inconsistency relative to how the utility companies are proceeding related to refunds due from local governments (both between utilities and with respect to how a particular utility is handling different local governments). Some matters are settled and resolved. Other open matters are at different stages. We have heard that a utility had made a settlement offer to certain local units at 75% of the amount owed them. In relation to this matter, during the proceedings related to change in the multiplier tables, it was discovered that certain utilities may have under reported their self constructed assets creating the potential that monies were due to local governments for under paid property taxes. Earlier during the resolution of the multiplier table issue, it appeared that the resolution of both the multiplier table issue and the issue of under reported self constructed assets by the utilities would be resolved together. It appears that the State Tax Commission has separated these matters leaving the door open for the utilities to proceed with collection efforts on judgments outstanding related to the multiplier tables.

The City has estimated that they may owe approximately \$412,000 related to the case discussed above and has designated fund balance in the General Fund to cover the potential refunds. We encourage the City to continue to monitor these developments as the City could be negatively impacted by the outcome.

### Post-employment Benefits

Two new accounting pronouncements were recently issued by the Governmental Accounting Standards Board (GASB). GASB 43 and 45 address the accounting and disclosures related to post-employment benefits other than pensions. In short, these pronouncements will require communities to account for and disclose liabilities related to health care promises to retirees, much in the same way that pensions are handled. Starting in fiscal year 2007-2008, the City will be required to measure it's retiree health care liability through actuarial valuations that are to be performed biennially. These valuations will compute an "annual required contribution". The annual required contribution is the amount the actuary believes is necessary to fund the benefit over a period of 30 years or less. The City currently has funds set aside in the Retiree Health Care Funds to help offset a portion of this liability. We commend the City for having the foresight to begin pre-funding this liability.

### **Grants**

During the current year, \$77,785 of CDBG grant money was spent, but the reimbursement requests were not submitted until August 2005. Since this is a reimbursement type of grant, the City's General Fund loans the money necessary to pay for the grant expenditures and is then repaid once the grant funds are received. We suggest submitting reimbursement requests on a quarterly basis so that the General Fund is repaid in a more timely manner.

At June 30, 2005 the CDBG fund had a deficit of \$182,397. As discussed above, \$77,785 of this deficit will be eliminated from 2005 reimbursements and it is our understanding that the City is currently working to have future CDBG funds appropriated to cover remaining amount. If future CDBG funds are not available to eliminate the remaining deficit, the City would be required to fund the overage.



### **Grants (Continued)**

In the current year we noted various differences between the CDBG grant activity maintained by the various grant coordinators and the general ledger maintained by the Finance Department. As of June 30, 2005 all of the differences had been reconciled, but we suggest having the grant coordinators review their records with the Finance Department on a quarterly basis to ensure all activity is being accounted for accurately.

We would like to express our thanks and appreciation for the courtesy and cooperation extended to us by the City staff during the audit. We appreciate the opportunity to present these recommendations for your consideration and will be pleased to discuss them further at your convenience.

Yours truly,

**PLANTE & MORAN, PLLC** 

Beth A. Bialy
Beth A. Bialy
Well Eff

William E. Brickey

